COMMITTEE ON OVERSIGHT AND REFORM SELECT SUBCOMMITTEE ON THE CORONAVIRUS CRISIS U.S. HOUSE OF REPRESENTATIVES WASHINGTON, D.C. INTERVIEW OF: NANCY MESSONNIER Friday, October 8, 2021 The Interview Commenced at 9:30 a.m.

2

21 Appearances: 22 For the SELECT SUBCOMMITTEE ON THE CORONAVIRUS CRISIS: 23 [Redacted] 24 [Redacted] 25 [Redacted] 26 [Redacted] 27 [Redacted] 28 29 For the U.S. DEPARTMENT OF HEALTH AND HUMAN 30 SERVICES: 31 KEVIN BARSTOW, Senior Counsel 32 33 For the WITNESS: EDWARD C. O'CALLAGHAN, ESQ. 34 35 KERRY BOLLERMAN, ESQ. 36 ALYSSA DaCUNHA, ESQ. 37 WilmerHale 1875 Pennsylvania Avenue, NW 38 Washington, DC 20006 39 (202) 663-6000 40 41 edward.ocallaghan@wilmerhale.com

42	Exhibits		
43	Exhibit	No.	Page No.
44	15	CDC Coronavirus Disease 2019	
45		(COVID-19) Overview of Testing	
46		for SARS-CoV-2, July 17, 2020	152
47	16	CDC Coronavirus Disease 2019	
48		(COVID-19) Overview of Testing	
49		for SARS-CoV-2 (COVID-19),	
50		August 24, 2020	153
51	17	CDC Coronavirus Disease 2019	
52		(COVID-19) Overview of Testing	
53		for SARS-CoV-2 (COVID-19)	
54		Testing Overview,	
55		September 18, 2020	153
56	21	Email Appointment dated	
57		February 24, 2020,	
58		From: olx1@cdc.gov, Bates No.	
59		commencing SSCC-0019428	20
60	22	Transcript for the CDC	
61		Telebriefing Update on COVID-19,	
62 63		dated February 26, 2020	84

- 64 PROCEEDINGS
- 65 [Majority Counsel]. This is a transcribed interview
- 66 of Nancy Messonnier conducted by the House Select Committee
- 67 on the Coronavirus Crisis. This interview was requested by
- Chairman James Clyburn as part of the Committee's oversight 68
- 69 of the Federal Government's pandemic response.
- 70 I would like to ask the witness to state her full name
- 71 and spell her last name for the record.
- 72 The Witness. Nancy Ellen Rosenstein Messonnier,
- 73 M-E-S-S-O-N-N-I-E-R.
- 74 [Majority Counsel]. Dr. Messonnier, my name is
- 75 [Redacted], majority counsel for the Select Subcommittee. I
- 76 want to thank you for coming today for this interview. We
- 77 recognize that you are here voluntarily and we appreciate
- 78 that.
- 79 Under the Committee's rules, you are allowed to have an
- 80 attorney present to advise you during the interview. Do you
- have an attorney representing you in your personal capacity? 81
- The Witness. Yes, I do. 82
- 83 [Majority Counsel]. Would Counsel for Dr. Messonnier
- please identify themselves for the record? 84
- 85 Mr. O'Callaghan. Yes. Edward O'Callaghan, Alyssa
- 86 DaCunha, and Kerry Bollerman from WilmerHale for Dr.
- 87 Messonnier.
- 88 [Majority Counsel]. Thank you.

Could the additional staff in the room please introduce themselves for the record, perhaps starting with majority counsel.

- 92 [Majority Counsel]. [Redacted] for the majority.
- 93 [Majority Counsel]. [Redacted], majority counsel.
- 94 [Majority Counsel]. [Redacted], majority counsel.
- 95 [Majority Counsel]. [Redacted], majority counsel.
- 96 [Majority Counsel]. And counsel for the minority,
- 97 please?
- 98 [Minority Counsel]. [Redacted].
- 99 [Minority Counsel]. This is [Redacted].
- 100 [Majority Counsel]. And counsel for HHS?
- 101 Mr. Barstow. Kevin Barstow, senior counsel at HHS.
- 102 [Majority Counsel]. Thank you.
- 103 Before we begin, I would like to go over the ground
- 104 rules for the interview.
- 105 As previously agreed to by majority staff and counsel
- 106 for Dr. Messonnier, the scope of this interview is the
- 107 Federal Government's response to the coronavirus pandemic
- 108 from December 1st, 2019 through January 20, 2021.
- The way this interview will proceed is as follows: The
- 110 majority and minority staff will alternate asking questions
- 111 one hour per side per round until each side is finished with
- 112 questioning. The majority staff will begin and proceed for
- an hour, and then minority staff will have an hour to ask

114 questions, and we'll alternate back and forth in this manner

- 115 until there are no more questions.
- 116 We have agreed that if we are in the middle of a line
- 117 of questioning, we may end a few minutes before or go a few
- 118 minutes past the hour just to wrap up a particular topic.
- 119 In this interview while one staff member may lead the
- 120 questioning, additional staff may jump in to ask questions
- 121 from time to time.
- 122 There is a court reporter taking down everything I say
- 123 and everything you say to make a written record of the
- 124 interview. For the record to be clear, please wait until I
- 125 finish each question before you begin to answer, and I will
- 126 wait until you finish your response before asking you the
- 127 next question. The court reporter cannot record nonverbal
- 128 answers such as shaking your head, so it's important that
- 129 you answer each question with an audible verbal answer.
- Do you understand?
- 131 The Witness. Yes, I understand.
- 132 [Majority Counsel]. Thank you. We want you to answer
- 133 questions in the most complete and truthful manner possible.
- 134 So we're going to take our time. If you have any questions
- or do not understand any of the questions, please let us
- 136 know. We would be happy to clarify or rephrase our
- 137 questions to the extent necessary.
- Do you understand?

7

139 The Witness. Yes, I understand.

- 140 [Majority Counsel]. If I ask you about conversations
- 141 or events in the past and you're unable to recall the exact
- 142 words or details, you should testify to the substance of
- 143 those conversations or events to the best of your
- 144 recollection. If you recall only a part of conversation or
- 145 event, you should give us your best recollection of those
- 146 events or parts of conversations that you do recall. Do you
- 147 understand?
- 148 The Witness. Yes, I understand.
- [Majority Counsel]. If you need to take a break,
- 150 please let us know. We're happy to accommodate you.
- 151 Ordinarily, we take about a five-minute break at the end of
- 152 each hour of questioning. If you need a break before then,
- 153 just let us know. To the extent that a question is pending,
- 154 however, I would just ask that you finish answering the
- 155 question before you take a break. Do you understand?
- 156 The Witness. Yes, I understand.
- 157 [Majority Counsel]. Although you are here voluntarily
- 158 we will not swear you in, but you are required to answer
- 159 questions from Congress truthfully. This also applies to
- 160 questions posed by congressional staff in an interview. Do
- 161 you understand?
- 162 The Witness. Yes, I understand.
- 163 [Majority Counsel]. If at any time you knowingly make

8

164 false statements, you could be subject to criminal

- 165 prosecution. Do you understand?
- 166 The Witness. Yes, I understand.
- [Majority Counsel]. Is there any reason that you
- 168 would be unable to provide truthful answers in today's
- 169 interview?
- 170 The Witness. No.
- [Majority Counsel]. So the Select Subcommittee
- 172 follows the rules on the Committee on Oversight and Reform.
- 173 Please note that if you wish to assert a privilege over any
- 174 statement today that assertion must comply with the rules on
- 175 the Committee of Oversight and Reform. Committee rule 16C1
- 176 states, "for the chair to consider assertions of privilege
- 177 over testimony or statements, witnesses or entities must
- 178 clearly state the specific privilege being asserted and the
- 179 reason for the assertion on or before the scheduled date of
- 180 testimony or appearance."
- Do you understand?
- 182 The Witness. Yes, I understand.
- 183 [Majority Counsel]. Do you have any questions before
- 184 we begin?
- The Witness. No, I don't have any questions.
- 186 [Majority Counsel]. Fantastic.
- BY [MAJORITY COUNSEL].
- 188 Q I understand that you left CDC in May after more

189 than 25 years at the agency. So first and foremost, I want

- 190 to thank you for a distinguished career of service to this
- 191 country. As the first question, can you tell us a little
- 192 bit more about your roles at CDC over time maybe in
- 193 backwards order, starting with the most recent roles and
- 194 then going backwards.
- 195 A Okay. My last role at CDC was as director of
- 196 the National Center for Immunization and Respiratory
- 197 Diseases. And previous to that, for about a year, I was the
- 198 deputy director of that center. Going backwards, I held a
- 199 variety of management and leadership positions. And then
- 200 starting at the agency, I was a technical expert, subject
- 201 matter expert working on infectious diseases and vaccines.
- 202 And when I initially started CDC in 1995, it was as an
- 203 epidemic intelligence service fellow.
- 204 O Thank you. As the director of the National
- 205 Center for Immunization and Respiratory Diseases, who did
- 206 you report to?
- 207 A I reported to the deputy director for infectious
- 208 diseases, Dr. Jay Butler.
- 209 Q Did anyone report to you directly?
- 210 A Yes.
- 211 Q Approximately how many people reported to you?
- 212 A Over the five or six years that I was in that
- 213 position, the numbers changed a little bit. But I had

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214 approximately 12 people directly reporting to me.

- 215 Q For the period before the coronavirus pandemic,
- 216 what were your general responsibilities as the director of
- 217 the NCIRD?
- 218 A I had -- sorry. So I was responsible for a
- 219 center that had a variety of responsibilities for infectious
- 220 diseases and vaccines. So we had laboratory and
- 221 epidemiologists and program specialists who were technical
- 222 experts on a series of respiratory diseases and vaccine
- 223 preventable diseases. We were also responsible for running
- 224 the U.S. immunization program.
- 225 Q Did your role change during the pandemic?
- During the pandemic, yes, my role changed as is
- 227 sort of typical for an emergency response, when CDC stood up
- 228 the emergency operations center, I had responsibilities that
- 229 were different than my normal job as part of the emergency
- 230 response.
- 231 Q But a few follow-up questions on that. When did
- 232 CDC set up that emergency response center?
- 233 A So I think the date of official activation of
- 234 the emergency operations center was around January 21, 2020.
- 235 Q And once that emergency response was set up, how
- 236 did your role change? What did you take responsibility for?
- 237 A So before that date, in the less than a month of
- 238 the early days of COVID-19, we had stood up an incident

11

239 management structure to respond to COVID within my center.

- 240 So the activities of responding were reporting to me. When
- 241 CDC stood up the emergency operations center, part of what
- 242 happened is that there is an incident manager. And that
- 243 incident manager reports up to CDC leadership. And that was
- 244 the reporting and responsibility overall for the response
- 245 was no longer reporting to me. At that point, in January
- 246 20th or 21st, I took over as the senior federal official in
- the response.
- 248 Q I just want to make sure that I understand
- 249 correctly. So prior to January 20th, is it fair to say that
- 250 you were leading CDC's response, or was it just within your
- 251 center?
- 252 A The response was centered in my center. So I
- 253 was responsible for leading the response, but of course,
- 254 reporting to CDC leadership to Dr. Butler and the CDC senior
- 255 leadership.
- 256 Q And then once the incident management response
- 257 was set up, who was the incident manager?
- 258 A Just to be precise, it's a little complicated,
- 259 I'm sorry. But when we were in the center, we were an
- 260 incident management structure. It's really when the
- 261 emergency operation center was activated that I think you're
- 262 asking about, and when the emergency operation center was
- 263 activated, Dr. Dan Jernigan was the incident manager.

12

264 Q And did the identity of the incident manager

- 265 stay Dr. Butler or did that change over time?
- 266 A Dan Jernigan.
- 267 Q Dan Jernigan, yes.
- 268 A This has been an unprecedented 18-month
- 269 response, and there have been other people after
- 270 Dr. Jernigan who took over as incident manager.
- Q Can you take us through that?
- 272 A I think I can take you through it. After
- 273 Dr. Jernigan, Dr. Schuchat took over as incident manager.
- 274 After Dr. Schuchat, Dr. Jay Butler took over as incident
- 275 manager. And I think after Dr. Butler, Dr. Henry Walke took
- 276 over as incident manager.
- 277 Q Thank you. So before the emergency response was
- 278 activated, the first few weeks of January, what did your
- 279 role of leading the response entail?
- 280 A I oversaw the incident management structure and
- 281 the activities, and then I reported through Dr. Butler to
- 282 CDC leadership.
- 283 Q So were you coordinating both within CDC and
- 284 other government agencies?
- 285 A I was coordinating within CDC. I would say that
- 286 the coordination with other government agencies was more
- 287 centered in CDC leadership.
- 288 Q Okay. So take us back to that early period.

13

289 Can you tell us a little bit about maybe, first, when did 290 you first become aware that there was a respiratory illness 291 that appeared to be spreading in Wuhan, China? 292 Α I think I became aware when most of the world 293 became aware around December 30th, when there was a ProMED 294 posting. ProMED is sort of a listserv that many infectious 295 disease professionals within government and outside 296 subscribe to. And there was a posting on ProMED that there 297 was an unexplained respiratory outbreak in China. When I 298 got to my office that morning, actually there was an email from Dr. Schuchat who had checked her email before, and 299 followed the posting, and emailed us to ask what we knew 300 301 about it. 302 What action did you take after that report first Q 303 emerged? 304 So the first action I took was to call together 305 the staff virtually and send folks out to gather more 306 information. Again, by the time I saw the email, frankly, 307 many of the staff saw it at the same time. And at the time, 308 we had staff posted in China specifically focused on 309 influenza. But they were 12 hours earlier, their day had 310 started 12 hours before. And so they were already working 311 on trying to gather additional information. They were

already working on that when they were contacted morning

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time in Atlanta.

14

314 What steps did CDC take to determine whether 315 there was a risk of the virus spreading to the United States 316 during those early days of January 2020? 317 A lot of the early days were spent gathering as Α 318 much additional information as we could working with a 319 variety of partners, folks on the ground in China, folks in 320 Asia, and the World Health Organization and other partners 321 who might have relevant information. I would say that it's 322 hard sometimes 18 months later to remember exactly what we 323 were thinking on every day, but I would say that early on, while we had reason to be concerned, there wasn't enough 324 information in those first days to know how alarmed to be. 325 326 Q Would reports of unknown infectious diseases 327 periodically pop up around the world, and then ultimately be resolved with no issues in the United States? 328 329 That's correct. And reports of unknown Α infectious diseases sometimes ended up being, once 330 331 investigation was completed, ended up actually being a 332 well-known infectious disease, as an example. 333 So you mentioned that you and others at CDC were Q gathering information during that time. What other agencies 334 335 were involved in any of that early information gathering, if 336 any? 337 I am sure that my colleagues at CDC reached out Α

to any contacts that they thought potentially would have

339 information. I think the group with which we would be most

- 340 closely working would have been others within HHS,
- 341 specifically ASPR, the Assistant Secretary for Preparedness
- 342 and Response, and the State Department, which our colleagues
- 343 who were posted in China would have been working with.
- 344 Q Were you coordinating with the White House at
- 345 that time?
- 346 A My reporting chain was through Dr. Butler to CDC
- 347 leadership. It would have been CDC leadership that would
- 348 have been coordinating further up in the administration.
- 349 Q So to be clear, you were not communicating
- 350 directly with the White House, correct?
- 351 A That would be correct.
- 352 Q Were you aware when CDC leadership may have
- 353 first looped in the White House about this emergent
- 354 infectious disease?
- 355 A No, I'm not aware.
- 356 Q So during this early period, what were you doing
- 357 on a day-to-day basis? Who were you communicating with,
- 358 what actions were you taking related to this coronavirus, if
- 359 you can remember?
- 360 A It's a little hard for me to be able to -- in
- 361 some ways, it feels like a really long period of time, but I
- 362 think that it was a very compressed period of time. So I
- 363 think within the first couple of days, frankly, I was having

16

364 many meetings to gather information.

365 During that period of time, in fact, I think even as

- 366 early as the 30th, we were writing what we would call
- 367 situation updates, basically to make sure that we were
- 368 passing our current understanding of the facts up to CDC
- 369 leadership. And then I was having meetings both with the
- 370 staff and to brief CDC leadership.
- I think as sort of the first week proceeded and the
- 372 concern that this was something significant grew, I was
- 373 standing up the response structures within the center,
- 374 basically identifying the individuals who were going to take
- 375 the leads over certain parts of the activities.
- Who did you put in charge of which
- 377 responsibilities at that time?
- 378 A I'm sorry to say that's asking for level of
- 379 detail that I don't remember, but maybe just to give an
- 380 example, there was a group working on epidemiology, there
- 381 was a group working on laboratory, there was a communication
- 382 and a policy lead. As time progressed, there was somebody
- 383 specifically working on infection control, sort of concerns
- 384 around transmission within hospitals. There would have been
- 385 somebody working on water health. I mean, this is a very
- 386 typical CDC structure and sort of a typical way that we
- 387 respond with those particular boxes.
- Would the organizational structure, who was

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389 responsible for what, had been documented at that time?

- 390 A Yes.
- 391 Q Once the emergency response was activated, at
- 392 that point, how did your role and responsibilities change?
- 393 A So when the emergency operations center was
- 394 activated, the response moved from the center physically to
- 395 the emergency operations center, and sort of as an entity
- 396 reporting directly to CDC leadership. And my role was as
- 397 the senior federal official.
- 398 Q So what does that mean, in terms of your typical
- 399 daily responsibilities?
- A As a senior federal official, a lot of my
- 401 responsibility was around communication. That was both
- 402 communication with the public through the media and also
- 403 communication with many, many, many partners and also with
- 404 the Hill staffers.
- 405 Q Were you also communicating with state and local
- 406 public health officials as part of that role?
- 407 A Yes. So when I say partners, the term that we
- 408 use broadly, but it definitely includes state and local
- 409 health departments as a key partner.
- 410 Q And for the emergency response activation, were
- 411 there daily calls with leadership that you participated in?
- 412 Were there other -- please describe some of those meetings
- 413 that you would have been involved with.

18

414 Α There was some regular meetings and there were 415 certainly a lot of ad hoc meetings. Every day there was a 416 situational update meeting, where all the teams came and 417 reported on a set of activities. That was usually the 418 morning meeting. 419 In those days, there was also a -- I remember it being 420 daily meetings with HHS. And I sat in on some of those 421 meetings as well. After those morning meetings, a lot 422 of -- there were many -- as that month, as January, 423 February, March moved on, the number of people working on the response frankly grew quickly and exponentially and 424 different groups were working on different activities, and 425 426 having different meetings. 427 In my role as spokesperson, part of my responsibility was to have a general sense of what was going on more 428 429 broadly, so that I could report out about it. So I might have participated in a series of meetings to try to make 430 431 sure that I was up to speed on the latest activities. And 432 then, of course, I was having meetings with partners and 433 others to communicate what we were doing and the latest

- Q I would just like to briefly show you what's been premarked as Exhibit 21. If you hopefully have them in front of you.
- 438 (Exhibit No. 21 was identified

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information.

- for the record.)
- BY [MAJORITY COUNSEL].
- This is a February 24th, 2020 appointment from
- 442 the email address olx1@cdc.gov.
- Mr. O'Callaghan. Hold on a second, if you would call
- 444 it up.
- [Majority Counsel]. Of course. I apologize.
- Mr. O'Callaghan. So is this the way this is going to
- 447 work, just so I know? Because you're not going to share the
- 448 screen, right?
- [Majority Counsel]. I apologize. No, we could
- 450 attempt that if it would be best, but typically, folks have
- 451 pulled it up themselves.
- 452 Mr. O'Callaghan. Okay.
- The Witness. Okay.
- BY [MAJORITY COUNSEL].
- So attached to this appointment is a PowerPoint
- 456 presentation entitled COVID-19 Incident Manager Update
- 457 Response Day 45.
- My question is just, was this one of the daily calls
- 459 that you participated in during the early months of the
- 460 response?
- Mr. O'Callaghan. Sorry, this is Exhibit 21?
- [Majority Counsel]. That's correct.
- The Witness. Yes, it is an incident manager update

464 meeting, which was one of the daily -- again, at this time,

- 465 it would have been an in-person meeting as well as people
- 466 joining by phone, but on February 24th, we were still
- 467 located on campus.
- BY [MAJORITY COUNSEL].
- 469 Q And was the incident manager update meeting held
- 470 daily or at some other time or in January or February?
- 471 A I am -- my memory is that it was held daily.
- Q Did you generally attend these meetings?
- 473 A I did generally attend them.
- 474 Q What was your role at the incident manager
- 475 meeting?
- 476 A It was to listen and learn, to understand
- 477 broadly what was going on throughout the entire response to
- 478 help inform my work as a senior federal official. I think
- 479 at times, I might have asked a few questions about points
- 480 that I wanted clarification on. I did not routinely have a
- 481 speaking role at these updates, though.
- 482 Q Thank you. Who generally led them? Was it
- 483 Dr. Schuchat?
- A It would have been the incident manager. So
- 485 again, in February, that would have been Dr. Dan Jernigan.
- Who else generally attended these meetings? Was
- 487 it CDC? Just at an agency level.
- 488 A It would have primarily been CDC staff. It

489 would have primarily been CDC staff that were working on the

- 490 response or CDC leadership. I think I remember, though,
- 491 that at some point there were a few folks from other U.S.
- 492 government agencies that might have joined some of these
- 493 meetings, but I don't know that they did so routinely.
- 494 Q You mentioned that you listened in to get an
- 495 update about the response and what was going on. What would
- 496 you say the purpose of the meetings was? Was it to share
- 497 information, set policy, something else?
- 498 A I would say that, at that point, the goal of the
- 499 meetings was to share information broadly. As you can see
- 500 from the agenda, there were a large number of teams working
- 501 on many different activities and busily working on many
- 502 different activities. And this was the meeting of the day
- 503 where all of those teams came together, representatives from
- 504 all of those teams came together to share an update on what
- 505 they were working on.
- It's also an opportunity for the incident manager to
- 507 give any direction in terms of what the priorities should be
- 508 or guidance to the groups about what the priorities are,
- 509 what the goals are.
- 510 Q You mentioned that during this period, you were
- 511 serving as the spokesman for CDC and communicating with the
- 512 public. And that to do your role, you were gathering
- 513 information and attending a lot of calls; is that correct?

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514 A That is correct.

- Q Was that how you would prepare for press
- 516 briefings and other public communications, or would you also
- follow some other process?
- 518 A So --
- 519 Q That was a bad question. I apologize. I can
- 520 rephrase it if that's helpful.
- 521 A Yes, please.
- 522 Q How would you prepare for those early press
- 523 briefings that you were giving in January and February?
- 524 A Okay. So I think that there are two part
- 525 answers to that question. Okay. I was working with the
- 526 communications team, and I would work with the
- 527 communications team to decide the topics for the
- 528 telebriefings and the content. And then worked with them to
- 529 draft and edit and prepare a script. That process was
- 530 informed broadly by these meetings and the conversations and
- 531 content that were discussed at the meetings.
- Thank you. So we've been talking about, I
- 533 think, January and February. How did your role continue to
- 534 change during the pandemic, if at all?
- 535 A Yeah. So by mid-March, as the pandemic
- 536 escalated in the United States, the administration took on a
- 537 larger role in public-facing communication. And at some
- 538 point in March, it became clear that the need for CDC to

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539 play that role was diminishing.

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540 At that time, as CDC does regularly in responses, they 541 were looking at the organizational structure of the response 542 to make sure that it best fit the needs. And that role of 543 senior federal official was being eliminated. At that 544 point, I went back to my day job as the director for the 545 National Center for Immunization and Respiratory Diseases, so that I could really focus on COVID vaccines, which was 546 547 going to become a key part of our response strategy. 548 And in focusing on coronavirus vaccines, what Q did that entail over time? Were you coordinating with other 549 550 government agencies on Operation Warp Speed, for instance? 551 Α Yes. So that is correct. I -- as Operation 552 Warp Speed got stood up, I was coordinating closely with 553 Operation Warp Speed staff and leadership and had 554 responsibilities in the Operation Warp Speed space of 555 focusing on implementation and coordinating within CDC. 556 What do you mean by focusing on implementation? 557 Operation Warp Speed was a broad set of 558 activities. And within Operation Warp Speed, there was sort 559 of these pillars. One group that was focused on vaccine 560 development, one group that was focused on manufacturing, 561 and then the third pillar which was the program 562 implementation piece. And that's where I was focused.

Does that mean focusing on the eventual rollout

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of the vaccine's administration or something different?

- 565 A I think that's a fair way to characterize it,
- 566 that I was focused on preparing for, and then rolling out
- 567 the vaccine.
- So what did that entail in maybe late spring, as
- 569 opposed to summer or fall? How did your focus change over
- 570 time?
- 571 A I guess I would say that it intensified, if
- 572 that's a fair way to say it. In the spring, it was
- 573 theoretical, and a lot of discussions were on sort of the
- 574 role of vaccines, how a vaccine should be construed, what a
- 575 vaccine program might look like.
- In the summer and early fall, we shifted to planning
- 577 for rollout of the vaccine. And then of course, in the
- 578 winter, we focused on actually rolling out the vaccine.
- Mr. O'Callaghan. One clarifying question on that.
- 580 When you said -- you referred to the spring and the vaccine
- 581 as being theoretical. The vaccine was in development,
- 582 correct?
- The Witness. Correct.
- Mr. O'Callaghan. Maybe if you want to clarify that a
- 585 little bit?
- The Witness. Sure.
- I mean, in the spring, the activities were around
- 588 thinking through what the potential for a vaccine, what

589 impact the vaccine might have, how a vaccine might be used.

- 590 And then as vaccine development progressed, and there were
- 591 vaccine candidates with information concretely about what
- 592 those vaccines could look like, we could get into a much
- 593 more precise planning for an implementation for vaccine.
- BY [MAJORITY COUNSEL].
- 595 Q So this work, did it start in March or was it a
- 596 little bit later?
- 597 A I think the discussions about the potential for
- 598 a vaccine would have started as early as January of 2020.
- 599 And in fact, the vaccines themselves were built on years of
- 600 scientific research at NIH and various other places. I
- 601 think the thinking around Operation Warp Speed, and the need
- 602 to really think and push and organize, in order to get a
- oo3 vaccine quickly, and to speed up that process were
- 604 escalating in March, but definitely in April and May of
- 605 2020.
- Apart from implementation of the vaccine, did
- 607 you have any role in coordinating with the pharmaceutical
- 608 companies themselves that were developing vaccines?
- A I had no role in coordinating with the
- 610 pharmaceutical companies around development of the vaccine.
- 611 However, my day job as the director of NCIRD also has
- 612 responsibility for CDC's advisory committee on immunization
- 613 practices, which is the committee that makes recommendation

614 to the CDC director about use of vaccines. So in that role,

- 615 we certainly would have had -- the team would have had and I
- 616 would have had some interactions with the pharmaceutical
- 617 companies to plan for the implementation stage.
- And does that include review of some of the data
- 619 that would come in from clinical trials or is it just on the
- 620 back end after that recommendation was made to approve a
- 621 vaccine?
- A It would definitely include review of the
- 623 clinical trial data, which is something that CDC's advisory
- 624 committee would have been reviewing before the vaccine
- 625 recommendations.
- 626 Q Got it. Thank you. Who were you working with
- 627 as part of these efforts around vaccines, maybe first
- 628 starting with more senior folks within CDC?
- 629 A So just to clarify the question, are you asking,
- 630 who I was working within the CDC or outside of CDC?
- 631 Q It will be both, but maybe first start with some
- of the more senior leaders on this effort at CDC.
- 633 A So I was -- in that role, I was reporting
- 634 directly to Dr. Jay Butler. And he was the person that I
- 635 had the most direct contact with, again, as my supervisor in
- 636 my day job.
- And then outside of CDC, who were you working
- 638 closely with around vaccines?

27

A That is a broad list that maybe I'll start,

- 640 before -- in the early discussions, I was engaged in
- 641 discussions with Dr. Peter Marks and Dr. Rick Bright, and
- 642 the ASPR Robert Kadlec about the early need for vaccines,
- and the need for a program which eventually became Operation
- 644 Warp Speed.
- So in the early days, that's who I was working with
- 646 most closely. When Operation Warp Speed stood up, General
- 647 Perna was put in charge of the program, so I was
- 648 working -- I was reporting through him and to members of his
- 649 senior staff.
- 650 Q You mentioned that Operation Warp Speed was
- 651 stood up. When did that happen? Was that in May, sometime
- 652 in mid to late May?
- A I'm sorry, but I can't remember the specifics.
- 654 But late spring sounds right. And I'm sure, at some point,
- 655 there was an announcement, but we were starting to lean
- 656 forward into the needs of that before the announcement.
- 657 Q Before Operation Warp Speed was officially stood
- 658 up, was there a structure or were these discussions that
- 659 you're referencing with Dr. Marks and Dr. Bright and Dr.
- 660 Kadlec, just informal discussions perhaps that didn't have
- 661 any formal structure?
- Mr. O'Callaghan. The formal structure that you're
- 100king for with respect to her response to vaccine

- 664 development, in particular?
- 665 [Majority Counsel]. Yeah.
- BY [MAJORITY COUNSEL].
- O I guess, was there a formal working group is
- 668 sort of what I'm trying to get at, or were these more just
- 669 informal discussions at the time?
- 670 A If I remember correctly, there were vaccine
- 671 working groups, and in fact, there was a vaccine team
- 672 working in the response. But I would also say that for
- 673 myself, Dr. Marks, Dr. Bright, these were our regular jobs.
- 674 These were the kind of discussions that we would normally be
- 675 having. And so the interactions that I had with them, they
- 676 were also career professionals in the administration, and I
- 677 would be interacting with them as part of my regular
- 678 responsibilities.
- Q Were you part of discussions with the White
- 680 House about the need to jump-start vaccine production and
- 681 form what ultimately became Operation Warp Speed?
- A As far as I remember, I was never in any
- 683 discussions with the White House about that.
- Q Just generally speaking, throughout the course
- of the pandemic, were you regularly communicating with folks
- 686 at HHS?
- 687 A Can you be more specific about regularly
- 688 communicating?

29

Q Were there any individuals at HHS that you were regularly working with as part of your job duties?

- A So in the early part of the pandemic, before I pivoted to work on vaccines, I was definitely on conference calls with various individuals with HHS as part of the CDC team that was having discussions with HHS.
- When I pivoted to work on the vaccine work, there

 was -- once Operation Warp Speed got stood up -- a team of

 people who were working on the Operation Warp Speed, and

 that included individuals from HHS. I wouldn't say that I

 was working with them outside of the context, but Operation

 Warp Speed was taken up within HHS. So I guess you could

 say, you know, all those people were within HHS.
- 702 Q You mentioned career officials. Were you also 703 interacting directly with political appointees at HHS?
- A In the first part of the pandemic, again, on
 these conference calls, I don't think I always knew who was
 on the other end of the line, but I certainly wouldn't be
 surprised if there were political appointees on those
 conversations.
- Once Operation Warp Speed was stood up, I would say,
 similarly, there were definitely political appointees that
 were part of that conversation. And specifically, as I
 remember it, Paul Mango was the HHS delegated lead point of
 contact for many of the Operation Warp Speed activities.

30

714 Q Were you communicating with Secretary Azar

- 715 during the pandemic?
- 716 A So in the early part of the pandemic on these
- 717 conference calls, there were multiple conference calls that
- 718 Secretary Azar participated in. In the Operation Warp Speed
- 719 part of my activities, I don't believe I was regularly on
- 720 calls with him, but I wouldn't be surprised if there was
- 721 some call that I was on that he also led.
- 722 Q Is it fair to say you weren't personally
- 723 interacting with him directly often during this period?
- 724 A I was not professionally interacting with
- 725 Secretary Azar regularly during the pandemic.
- 726 Q What about folks at ASPA, perhaps during the
- 727 early period of the pandemic, when you were leading
- 728 briefings, did ASPA have any role in those briefings or your
- 729 other work?
- 730 A So in the early part of the pandemic, I worked
- 731 with a communication team in the incident management
- 732 structure. The communication team reported to the CDC
- 733 Office of Communication. And CDC's Office of Communication
- 734 was the group that had the responsibility to coordinate and
- 735 communicate with ASPA.
- 736 Q Who was leading that Office of Communication at
- 737 CDC or who were you working with on CDC's comms team?
- 738 A I was primarily working with the communication

739 team in the response. There were -- over that period of

740 intense work, there were a variety of people in CDC's Office

- 741 of Communication. And I frankly don't recall exactly at
- 742 what point who was the primary link with the response. And
- 743 I remember that it did change over time as folks rotated in
- 744 and out.
- 745 Mr. O'Callaghan. That's what you recall.
- 746 [Majority Counsel]. That's fine. Thank you.
- 747 BY [MAJORITY COUNSEL].
- 748 Q Within your center, were there particular people
- 749 that you were working with within your center closely on
- 750 crafting those messages for the briefing?
- 751 A So inside the -- especially when we stood up
- 752 the -- when CDC stood up the emergency operation center,
- 753 there was a communication team that worked in that emergency
- 754 response. Is that the period that you're referring to?
- 755 Okay.
- 756 So the two individuals that I worked most closely with
- 757 at that time were Ms. Erin Burns and Ms. Kristen Nordlund.
- 758 And they really were the team that I worked with most
- 759 closely in crafting the scripts, for example, for the
- 760 teleconferences.
- Generally, throughout the response, were you
- 762 coordinating with individuals from OMB?
- 763 A In the beginning of the response, I was not

764 coordinating at all with OMB. In the summer of 2020 around

- 765 the vaccine activities, I was not directly coordinating with
- 766 OMB at all.
- 767 Q So at any time over the course of 2020, were you
- 768 coordinating with OMB directly?
- 769 A Can you maybe define what you mean by
- 770 coordinating with? Do you mean interacting with them
- 771 directly?
- 772 Q Yes.
- 773 A During the summer of 2020 was the only time that
- 774 I recall being on any specific calls where OMB was present,
- 775 and that was around Operation Warp Speed activities.
- 776 Q During 2020, were you having direct contact with
- 777 the White House coronavirus task force?
- 778 A During 2020, the only specific interaction
- 779 directly with the task force that I recall was in the summer
- 780 of 2020, when Operation Warp Speed held a meeting to
- 781 describe to Dr. Debbie Birx our plans for rollout of the
- 782 vaccine program. But that is the only time that I recall
- 783 ever having direct contact with the White House Task Force.
- 784 Q Earlier, you mentioned during the early response
- 785 that you were in contact with senior leadership in the
- 786 response at CDC. Were you communicating directly with
- 787 Director Redfield during this period?
- 788 A I want to clarify what I think you're asking.

33

789 In the early part of the response, before we stood up the

- 790 emergency operations center, are you asking for
- 791 that -- about that period?
- 792 Q Yes.
- 793 A So in the early part of the response, before we
- 794 stood up the emergency operations center, I was reporting to
- 795 Dr. Jay Butler, and had regular meetings with CDC leadership
- 796 led by Dr. Schuchat and a few other senior leaders within
- 797 CDC that had direct responsibility. But during that period
- 798 of -- I mean, again, we're talking maybe three weeks, I
- 799 definitely had several direct interactions with Dr. Redfield
- 800 to talk through various components of what was going on.
- 801 Q What about over -- later in the spring, did you
- 802 continue to have meetings and direct contact with Director
- 803 Redfield?
- Mr. O'Callaghan. So it's later in the spring could
- 805 encompass her role in the emergency operations center. And
- 806 then as she explained, moving to the vaccine. Are there one
- 807 period or both of them?
- 808 BY [MAJORITY COUNSEL].
- 809 Q I'm just trying to understand, if your level of
- 810 interaction with Dr. Redfield changed over the course of the
- 811 pandemic to get a little bit better understanding of how
- 812 that may have changed over time.
- 813 A Sure. So when the emergency operations center

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stood up, I stopped having direct one-on-one contact with 814 815 Dr. Redfield because it really wasn't part of my 816 responsibility anymore in the emergency response. So he 817 would have been interacting, for example, with Dr. Jernigan. 818 He certainly was present at a variety of meetings that 819 I went to both initially in person and then on the phone, 820 once he started traveling a lot to D.C. So most of my interaction with him would have been in groups. 821 822 That said, I think I remember that I would have had 823 sort of intermittent more direct interactions with him, either, again, in person as we -- if you could picture the 824 825 emergency operations center, it's basically a physical 826 space. And so I certainly might have interacted with him in 827 that space and it's possible that I had some phone calls 828 with him although again nothing regular. 829 When Operation Warp Speed got fully stood up, I had a sort of direct reporting. I continued to directly report 830 831 through Dr. Butler, but I also was reporting through General 832 Perna, in order to make sure that Dr. Redfield was fully 833 updated on activities. I'm sorry, and also I would say I 834 had a dotted line back to the response where I was keeping 835 the incident manager updated. 836 But in order to make sure that Dr. Redfield was fully 837 updated on activities, so that he was informed for his

interactions with the administration, I began having regular

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839 calls with Dr. Redfield to update him. Those calls would

- 840 have regularly included Dr. Butler, and I think at some
- 841 point Dr. Schuchat started joining, too. So those were for
- 842 me to update him on the activities within Operation Warp
- 843 Speed.
- 844 Q Thank you. That's very helpful background to, I
- 845 think, situate us for the rest of our time together. I
- 846 would like to move back in time to the very early days of
- 347 January, when the first news was coming out about this
- 848 possible new virus in Wuhan, China. It's been reported that
- 849 Director Redfield had a call with George Gao, the head of
- 850 China's CDC on January 3rd, 2020. Did Dr. Redfield inform
- 851 you of this call?
- 852 A I would say it's a long time ago. What I do
- 853 remember is that Dr. Redfield had a long personal
- 854 relationship with Dr. George Gao. And I cannot tell you
- 855 what the date was, but I do know that he reached out to him,
- 856 and made personal contact with him to gather additional
- 857 information and to offer CDC assistance. I can't tell you
- 858 that that was January 3rd, but it was in the early days of
- 859 2020.
- 860 Q What's been reported is that George Gao
- 861 reportedly denied that there was evidence of human-to-human
- 862 transmission, but was describing that there appeared to be
- 863 family clusters, and that Dr. Redfield responded that it

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864 seemed unlikely that there was no human-to-human

- 865 transmission, given the existence of these family clusters.
- 866 Is this something that you recall discussing around that
- 867 time?
- 868 A I don't specifically recall discussing
- 869 Dr. Redfield's conversation with George Gao, or what he
- 870 replied to him. But I do specifically remember in January
- 871 of having incomplete information about transmission patterns
- 872 in China, and frankly being frustrated that we didn't
- 873 understand everything that we wanted to understand about the
- 874 virus.
- I think I would distinguish family contact
- 876 transmission, which is a setting where viruses are more
- 877 likely to transmit, because of the repeated contact versus
- 878 through more general community transmission, which it seems
- 879 to be what we're referring to. And I know at that time, we
- 880 were looking at the data that was available from China and
- 881 trying to determine if they were seeing community
- 882 transmission, which would be a sign of concern for us, both
- 883 globally and for the potential for community transmissions
- 884 in the U.S.
- When did the first reports come out to suggest
- 886 that there might be community spread in China?
- 887 A I don't know that I remember that date.
- 888 Q Roughly, was it in January, do you recall?

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889 I don't believe that we had complete information A 890 in January about the spread in China. But I know that we knew by the third week in January that the number of cases 891 892 in China were exponentially increasing. And it would be 893 hard to explain that if there wasn't community transmission. 894 On January 17th, 2020, CDC, along with the 895 Customs and Border Protection, announced that it would begin screening travelers who had traveled to Wuhan in the past 896 897 two weeks at three major airports in the United States, 898 Los Angeles, New York, and San Francisco. Were you part of 899 the decisionmaking around instituting these travel screening 900 measures? 901 Α I was definitely part of the discussion. 902 certainly wasn't the decisionmaker in that setting. 903 How were those locations selected? 904 I am perhaps not the best person as -- I would Α say I'm not a subject matter expert in this area. But if I 905 906 remember correctly, they were selected because they were the 907 places where the highest volume of travelers returning from 908 Wuhan would have entered the United States. 909 Was there discussion of taking other steps at 910 that time to screen perhaps travelers who passed through Wuhan and went to a different airport? 911 912 Mr. O'Callaghan. To be clear, discussions within CDC

that Dr. Messonnier would be privy to?

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[Majority Counsel]. Conversations that Dr. Messonnier 914 915 is privy to, whether inside of CDC or outside of CDC. 916 The Witness. I would say that there were definitely 917 many conversations about what to do at that juncture. And 918 whether an airport screening strategy was both feasible and 919 efficient and effective as a strategy. It's sometimes hard, 920 I think, to go back and remember what we knew on that day, 921 and what decisions were being based on. But if I remember 922 correctly, that was the tenor of the discussion, is this an 923 effective strategy, is it feasible, is it efficient? BY [MAJORITY COUNSEL]. 924 Were there concerns that it would not be an 925 926 effective strategy at that time? 927 So in the early days of the pandemic, not fully understanding the risk, there was the thinking that if we 928 929 could -- that the primary source of the pandemic was in China. And that it would be still possible to contain the 930 931 pandemic if we could stop the virus from entering the United 932 States. 933 And so the strategy was specifically construed to see if we could identify people before they brought it into the 934 935 U.S., and keep them from spreading it further into the U.S. 936 I would say that, you know, it is a little bit hard 937 now, given how much we've learned about the pathogen to go

back to that moment and think through that strategy, but I

39

939 would say that that reflects our thinking at the time.

- 940 Mr. O'Callaghan. Are we coming up on a good time for
- 941 a break here?
- 942 [Majority Counsel]. Let me wrap up my questions, but
- 943 just a moment longer.
- 944 Mr. O'Callaghan. Thank you.
- 945 [Majority Counsel]. Thank you.
- 946 BY [MAJORITY COUNSEL].
- Q CDC reported the first U.S. case from
- 948 international travel on January 21st, 2020, and a second
- 949 case on the 24th of January. And then seemed to find
- 950 evidence of the first instance of person-to-person spread on
- 951 January 30th.
- My question is, did this news change any of the
- 953 thinking about whether the travel screenings were sufficient
- 954 at that time, whether they should be beefed up or whether
- 955 other measures could be taken to stop the spread of
- 956 coronavirus to the United States?
- 957 A So the time period you're talking about also is
- 958 the time period at which the response changed from being in
- 959 my responsibility as the center director to the emergency
- 960 operations center. So I want to reflect that because it
- 961 changed my line of sight and visibility into all the
- 962 conversations that were happening. And the number of people
- 963 involved in the response appropriately really started

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964 increasing to try to manage such a complex endeavor.

965 So I was at some conversations, but not all. But I

966 think, yes, of course, there were many conversations about

- 967 what we knew about the virus, how we could quickly learn
- 968 more, whether our strategies were effective, whether we
- 969 should be doing more. I think in the early days with those
- 970 initial pieces, CDC worked with state and local health
- 971 departments to do contact tracing, which is looking around
- 972 the cases to identify if there had been transmission.
- And for whatever reason, those initial pieces didn't
- 974 seem to have led to community transmission. And the
- 975 secondary cases were only in family members. I think it
- 976 gave us a false sense of security about that the virus
- 977 wasn't so transmissible. And I think those early cases,
- 978 frankly, ended up being misleading is what we learned later.
- 979 [Majority Counsel]. I think this is a good time to
- 980 take a break, so we'll go off the record.
- 981 (Recess.)
- 982 [Majority Counsel]. We can go back on the record.
- 983 BY [MAJORITY COUNSEL].
- 984 Q Dr. Messonnier, going back to mid to late
- 985 January, I understand that knowledge evolved pretty quickly
- 986 during this time period about the virus. Can you tell us a
- 987 little more about the rationale behind the screenings at
- 988 that time, and how the thought process developed that these

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989 types of screenings might be effective at determining

- 990 whether there were people with the virus coming in from
- 991 China.
- 992 Mr. O'Callaghan. I think I just want to get oriented
- 993 again where we were. I think Dr. Messonnier in her prior
- 994 testimony was clear that this was not her lane of
- 995 responsibility, and not her expertise. So I just don't want
- 996 you to go down a path of questioning where the answers are
- 997 not going to be very illuminating.
- 998 [Majority Counsel]. I understand.
- 999 BY [MAJORITY COUNSEL].
- 1000 Q I think we are just asking you, Dr. Messonnier,
- 1001 what your awareness was at that time from your participation
- 1002 and discussion. I know you certainly were discussing these
- 1003 things during public briefings, so I expect you'll have at
- 1004 least some familiarity with the topic.
- 1005 A Can you ask the question again?
- 1006 Q I just want to understand a little bit more
- 1007 about the travel screening, the thought process behind
- 1008 instituting them. Was it believed at that time that
- 1009 temperature screenings would be effective at identifying
- 1010 people carrying the virus?
- 1011 A So as I said, I was aware of these
- 1012 conversations. I am not an expert in this area. But my
- 1013 understanding is that the hope was that temperature

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1014 screenings would be able to identify people who had

- 1015 coronavirus and were traveling back to the United States
- 1016 with an attempt to prevent them from transmitting further
- 1017 into the U.S. population.
- 1018 Q Over time, did it become clear that temperature
- 1019 screenings alone might not be effective at detecting people
- 1020 infected with the virus?
- 1021 A I think that is true, but I would say that I
- 1022 know that information broadly from my broad awareness of
- 1023 what was going on. And I think that discussion occurred
- 1024 after I left the main part of the response, and was very
- 1025 singularly focused on vaccines.
- 1026 Q Thank you. On January 28th, CDC advised
- 1027 travelers to avoid all non-essential travel to China. Were
- 1028 you involved in that decision?
- 1029 A I was aware of the decision, and I certainly
- 1030 could easily have been in conversations where it was being
- 1031 discussed, but I had no direct responsibility for those
- 1032 decisions.
- 1033 Q Do you know if anyone sought to have that
- 1034 implemented earlier?
- 1035 A Do you mean implemented, like, in the days
- 1036 before January 28th, or do you mean implemented six months
- 1037 earlier?
- 1038 Q It wouldn't have been six months earlier, right?

43

1039 Α You mean in connection with the COVID pandemic? That's right. 1040 0 1041 Okay. I believe that I would remember and Α 1042 certainly would think that it would have been normal for 1043 there to be discussions over several days before such a 1044 policy was decided. So I guess I would have expected there 1045 to have been discussions at least a few days in advance. 1046 But I have no specific memory of the first day that that was 1047 proposed. 1048 Secretary Azar later declared a public health Q 1049 emergency on January 31, 2020, and the State Department 1050 announced a level 4 do not travel advisory and banned 1051 non-citizens who had been in China within the last 14 days 1052 from coming to the United States. Did you coordinate or did 1053 you have any discussion prior to these policies being 1054 implemented? 1055 Mr. O'Callaghan. Sorry, [Redacted], are you asking 1056 discussions with whom and what Dr. Messonnier -- these 1057 discussions was, I think, too broad. 1058 [Majority Counsel]. I think we've discussed that 1059 there are limited objections. If your client is unclear on 1060 the question, I would just ask her to communicate that to 1061 me. But, otherwise, I would ask her to answer the question

1063 Mr. O'Callaghan. Okay. Can you just ask the question

1062

and just go from there.

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- 1064 again?
- 1065 The Witness. Can you ask the question again?
- 1066 BY [MAJORITY COUNSEL].
- 1067 Secretary Azar declared a public health Q
- 1068 emergency on January 31st, and at that time, the State
- 1069 Department also announced a do not travel advisory that
- 1070 banned non-citizens who had been in China in the last 14
- 1071 days from coming to the United States. Were you involved in
- discussions prior to those decisions being made? 1072
- 1073 Can you clarify, do you mean sort of policy Α
- level discussions about the policy of that? Is that --1074
- 1075 Yes.
- 1076 Okay. So at that point in the response, I was Α
- 1077 not in the role where I would be having those kind of
- 1078 conversations or in a leadership role around our border
- 1079 control policy. I certainly potentially sat in on a
- 1080 conversation about it, but I have no specific memory of
- 1081 being in any specific conversations about that, and I
- 1082 certainly wasn't leading conversations around those issues.
- 1083 Travel from Europe was later restricted on March Q
- 1084 11th, although a major outbreak had been detected in Italy
- 1085 by February 22nd. Were you part of any discussions about
- 1086 implementing a similar travel ban from Italy or other
- 1087 countries in the February-March timeframe?
- 1088 Α Well, I would answer similarly. My role in the

1089 response was not to be in a leadership position. My role in

- 1090 the response did not put me in a leadership position in any
- 1091 of those conversations. I certainly was aware that there
- 1092 were discussions around that, and it's certainly possible
- 1093 that I was in a meeting of some sort where it was discussed.
- 1094 But I did not have any specific role or specific policy
- 1095 level conversations that I led on that topic.
- 1096 Q Did anyone advocate at CDC to institute
- 1097 restrictions on European travel prior to March 11th, to the
- 1098 best of your knowledge?
- 1099 A Yes, I think that there were individuals at CDC
- 1100 that were advocating for that as a policy position in March.
- 1101 Q February or March? Do you know what time
- 1102 period?
- 1103 A I'm sorry to say that I don't, but -- yeah, I
- 1104 don't.
- 1105 Q Do you recall who those people who may have been
- 1106 advocating for those European or other travel restrictions
- 1107 might have been?
- 1108 Mr. O'Callaghan. If you know.
- 1109 The Witness. I think that I remember that Dr. Marty
- 1110 Cetron, who was -- who is and was the director of the
- 1111 division of Border Patrol and Quarantine, and had that
- 1112 responsibility in the response, was certainly the lead of
- 1113 those conversations. And if I remember correctly, he

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1114 thought that that should be seriously considered.

- 1115 BY [MAJORITY COUNSEL].
- 1116 Q How did you become aware of those discussions?
- 1117 A You know, at the time of February, late February
- 1118 and early March, we were, again, in the emergency operations
- 1119 center, all in a sort of a close setting, lots of people
- 1120 jammed together. And there was lots of opportunity for me
- 1121 to sort of hear what was going on, so I don't think it was
- 1122 more -- I don't have a more specific memory than just
- 1123 general awareness of the conversations that were going on.
- 1124 Q Sitting here today with the knowledge of the
- 1125 virus and the course of the outbreak, do you think that
- 1126 halting travel from Europe earlier could have reduced the
- 1127 early impact of the coronavirus in the United States?
- 1128 A Boy, you know, frankly, I haven't really thought
- 1129 about that much and I -- having not really thought about it,
- 1130 I'm not sure I'm in a position to second-quess decisions
- 1131 that were made when they were made. So I just -- I don't
- 1132 really feel like I'm equipped to answer that accurately.
- 1133 Q It was reported on February 26, 2020 that the
- 1134 first instance of possible community spread occurred, I
- 1135 believe, in California. Sitting here today, do you believe
- 1136 that community spread may have been occurring prior to
- 1137 February 25th, 2020?
- 1138 A Yes, I believe that community transmission

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1139 likely occurred before we identified the first incident of

- 1140 it.
- 1141 Q What could have been done to detect community
- 1142 spread earlier, if anything?
- 1143 A Oh, boy. You know, after more than 18 months of
- 1144 a response, I think it's easy to look back and have many
- 1145 things that we wish we had known and wished we had had in
- 1146 place earlier. And science that became clear later, and at
- 1147 the time we didn't have the information to know it. So I
- 1148 think widespread preexisting broad surveillance in the
- 1149 United States with laboratory capacity broadly might have
- 1150 detected cases earlier, and therefore, might have detected
- 1151 community spread.
- I believe that it is highly likely that there was
- 1153 community spread, but I believe that it was a relatively
- 1154 small number of cases. And even with widespread
- 1155 surveillance -- widespread surveillance would have had to
- 1156 have been very rigorous and widespread through the U.S. to
- 1157 have a hope of picking up any of those cases.
- 1158 Q I would like to talk a little bit about testing.
- 1159 Chinese officials posted the genetic sequence for SARS-CoV-2
- 1160 on January 20, 2020, and by January 20th, CDC had developed
- 1161 its own test to detect the virus which FDA authorized on
- 1162 February 4th. On February 6th, CDC announced that it would
- 1163 begin shipping 200 test kits throughout the country.

1164 Broadly speaking, does that all sound correct to the best of

- 1165 your knowledge?
- 1166 A I can't speak to the dates, but broadly
- 1167 speaking, the timeframe matches my memory of this.
- 1168 Q The 200 test kits, I understand each test kit
- 1169 would be able to test about 700 to 800 specimens. So in
- 1170 total, the 200 kits would have been capable of conducting up
- 1171 to 160,000 tests. Do you know how that quantity was
- 1172 determined to be sufficient at that time? Let me scratch
- 1173 that.
- 1174 Was that quantity determined to be sufficient at that
- 1175 time?
- 1176 A So again, January 20th, after that first case,
- 1177 correspondence in that timeframe and my role in that
- 1178 response changed. I, as far as I know, was not involved in
- 1179 any conversations specifically around how many test kits or
- 1180 how many people would be tested with that kit. So I don't
- 1181 have any information about that.
- 1182 Q Do you know if there was a plan to increase the
- 1183 production of tests after that initial set of 200 tests were
- 1184 developed?
- 1185 A I quess I vaquely remember discussions about it,
- 1186 but I certainly don't remember any specifics about, for
- 1187 example, what the plan would have been.
- 1188 Q Do you know if efforts were made to develop

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1189 tests at a larger scale in the January timeframe?

- 1190 A Again, where I handed off was around January
- 1191 20th, so before January 20th, our focus was on really trying
- 1192 to come up with a test kit to identify those first cases in
- 1193 the U.S. We weren't having concrete discussions about
- 1194 scaling up.
- 1195 Q What about after January 20th, are you aware if
- 1196 there were discussions about scaling up?
- 1197 A I would expect there would have been discussions
- 1198 about scaling up, but again, I wasn't part of discussions
- 1199 about scaling up.
- 1201 those discussions?
- 1202 A Dr. Dan Jernigan.
- 1204 CDC engaged with test manufacturing companies during January
- 1205 or February?
- 1206 A I have a general remembrance that -- so I have
- 1207 to ask for clarification. Do you mean test companies that
- 1208 would be making their own tests, or do you mean test
- 1209 companies that would work with CDC to scale up the CDC test?
- 1210 Q I guess both. So for scaling up the CDC test,
- 1211 how would that have worked?
- 1212 A So I vaguely remember that there were
- 1213 conversations with groups that would basically be able to

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1214 produce the CDC test kits, in order to enhance CDC's

- 1215 capacity. CDC test kits were developed and CDC's role was
- 1216 to provide support to state and local health departments by
- 1217 manufacturing and getting those test kits to health
- 1218 departments. The rest of this side, which is commercially
- 1219 available test kits was not something for which CDC
- 1220 had -- has the leadership role.
- 1221 Q And is it FDA that has the leadership role on
- 1222 the commercial test kits?
- 1223 A I think that that would have been a combination
- 1224 of FDA and ASPR -- ASPR, P-R.
- 1225 Q For the CDC's test kits at that time, do you
- 1226 know how they were being processed? I recall that all
- 1227 positives would be sent back to CDC to be confirmed; is that
- 1228 right?
- 1229 A Sorry, there's a noise outside. Just give me a
- 1230 second.
- 1231 Okay. Sorry the garbage truck's outside my door. Can
- 1232 you clarify the timeframe that you're asking about? Are you
- 1233 asking about sort of before January 20th, before that
- 1234 initial case was identified?
- 1235 Q January and February 2020.
- 1236 A So initially, state health departments would
- 1237 have sent their suspected patient samples to CDC for the
- 1238 tests to be run in CDC labs. In February, the point of

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1239 pushing the test kits out to state and local health

- 1240 departments was to enhance their capacity.
- 1241 And also, there was probably a -- depending on what
- 1242 state it was, a half a day to -- if it was Hawaii, a few
- 1243 days delay, as the samples came to CDC because of the
- 1244 shipping timing. So getting the test kits out to state and
- 1245 local health departments was both to enhance their capacity,
- 1246 but also to try to speed up the testing.
- 1247 Q So during that time period, the state and local
- 1248 health departments, is it that they would be able to process
- 1249 their own results and get presumptive positives; is that
- 1250 right?
- 1251 A So you're saying the time period after CDC was
- 1252 shipping testing out to state and local health departments.
- 1253 O Correct.
- 1254 A And again, this is sort of routine CDC
- 1255 approaches to a new test, is that the state and local health
- 1256 departments would be able to process and do their own
- 1257 testing.
- 1259 point were then also sent to CDC to confirm?
- 1260 A So, again, I generally am aware that the early
- 1261 plan was to send presumptive positives to CDC to confirm.
- 1262 That sounds right, but I don't have specific recollections.
- 1263 And, again, I wasn't -- it wasn't my role anymore.

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1264 I understand that the World Health Organization 1265 had developed its own test in January. Were you part of 1266 discussions about whether to use the WHO's test or to 1267 develop another test at CDC? 1268 In early January, when CDC was working to 1269 identify the initial case, I don't recall those 1270 conversations. And later, I wasn't part of -- I don't 1271 recall any conversations that I was part of where that was 1272 specifically discussed. 1273 Were you part of discussions or are you aware of Q 1274 discussions about whether to develop or allow labs to 1275 develop or authorize their own tests? 1276 I was, again, generally, aware that there were 1277 discussions about that, that the FDA was having, but I 1278 wasn't part of discussions about that. Just very briefly, it's been reported that tests 1279 1280 developed by CDC were faulty, and that one component was not 1281 giving reliable results; is that correct? 1282 That is my understanding, yes. 1283 Were you aware of when concern was first raised Q 1284 that the test kits were not giving reliable results? 1285 So the procedure for sending test kits out to 1286 state and local health departments, one of the steps is that

when the state and local health department received the test

kits, they do internal testing to basically test out the kit

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1289 before they start using it. And it was in the

- 1290 initial -- after the test kits were received by state and
- 1291 local labs, relatively quickly afterwards, several of those
- 1292 states reported problems with their initial testing of the
- 1293 test kits.
- 1294 Q Do you recall approximately the dates of when
- 1295 those reports started coming in?
- 1296 A I think my memory is that it was soon after the
- 1297 test kits were received by the state and local health
- 1298 departments, but I don't recall the exact dates.
- 1299 Q Were you aware of who was leading the efforts to
- 1300 fix the -- or scratch that.
- 1301 Were you aware of who was leading the effort to
- 1302 confirm whether the test kits were working reliably and fix
- 1303 the problem?
- 1304 A I think there was a team of people working on
- 1305 that. I don't specifically remember during the time period
- 1306 that you're talking about who was the lead.
- 1308 that?
- 1309 A Again, Dr. Jernigan was the incident manager,
- 1310 and so he would have been the one that was, you know,
- 1311 directly responsible and who the teams would have been
- 1312 referring to.
- 1313 Q Do you know how long it took to ultimately

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1314 resolve the problem with the CDC's test kits?

- 1315 A I don't. I don't know that I know that answer.
- 1316 I think there was an interim resolution that involved
- 1317 focusing on the two tests that were working correctly which
- 1318 were judged to be sufficient to identify COVID-19. I
- 1319 wasn't, again, directly involved in those conversations, and
- 1320 so I don't remember the timing.
- Okay, we'll move on. I would like to talk about
- 1322 CDC's role in providing information to the public about the
- 1323 coronavirus. Before I do so, I would like to understand
- 1324 your thoughts about the general role of public communication
- 1325 during a public health emergency.
- So first, as director of the NCIRD, what were your
- 1327 responsibilities in terms of communicating CDC's public
- 1328 health guidance to the public before the coronavirus was
- 1329 first detected?
- 1330 A So as the NCIRD director, I, at various
- 1331 junctures, had the opportunity to communicate to and inform
- 1332 the public about a variety of issues that involved vaccines
- 1333 or vaccine preventable diseases.
- 1334 Q Would you perform public briefings on these
- 1335 issues?
- 1336 A The terminology public briefing is not something
- 1337 I'm familiar with. Do you want to explain what you mean?
- 1338 Q Let's back up. Would you occasionally speak to

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1339 members of the press about some of these issues?

- 1340 A Yes, I would intermittently speak to members of
- 1341 the press about various vaccine preventable diseases and
- 1342 infectious disease.
- 1343 Q So would that be one-on-one with a specific
- 1344 reporter on occasion?
- 1345 A Yes, I definitely had the occasion to talk
- 1346 one-on-one with reporters.
- 1347 Q Would it also be with larger groups of reporters
- 1348 as part of a teleconference or another group briefing?
- 1349 A Yes. So I intermittently was asked to speak at
- 1350 telebriefings, where a series of reporters would come hear
- 1351 the same messages at the same time.
- 1352 Q So when I mentioned public briefings going
- 1353 forward, that's what I'm talking about. Whether it's for a
- 1354 group of reporters or some other public conference that
- 1355 might be streamed to the broader public.
- 1356 A Thank you. Yes, understood.
- 1357 Q Is providing clear and accurate information to
- 1358 the press and the general public an important part of the
- 1359 response to a public health emergency?
- 1360 A Yes.
- 1361 Q Why is that important?
- 1362 A I think it's a key part of our public health
- 1363 responsibility, to make sure that the public understands the

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1364 information as we have it, and gets a clear, concise

- 1365 assessment of the risk, and any actions that we believe they
- 1366 should be taking.
- 1367 Q And why is it important to give that information
- 1368 to the public? Is it so that they can take action to keep
- 1369 themselves and their family members safe?
- 1370 A It's certainly part of the reason to give the
- 1371 public updated information is to give them our best public
- 1372 health recommendations about what they can do to keep
- 1373 themselves and their families safe. That includes actions
- 1374 that they should be taking or plans that they should be
- 1375 making in case of a worsening emergency.
- 1376 Q When CDC shares information with the public, is
- 1377 that used by a particular audience such as health care
- 1378 providers, or generally speaking, does the CDC's audience
- 1379 tend to be broader than that?
- 1380 A I think that CDC's audience is health care
- 1381 providers and state and local public health officials who
- 1382 need the information, so that they can then talk to their
- 1383 constituents and their patients. At times, CDC's audience
- 1384 also includes the general public.
- 1385 Q So is it fair to say that the information that
- 1386 CDC shares is important for both health care practitioners
- 1387 and the general public?
- 1388 A I think we need to be precise. It depends a

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1389 little bit on which information it is. There's some

- 1390 information that is highly technical that is more targeted
- 1391 to health care professionals. There's some information that
- 1392 clearly the general public needs to know. And so I think,
- 1393 generally speaking, CDC's role is to communicate both, but
- 1394 the information may be different.
- 1395 Q Thank you. Yes, I acknowledge that was a bad
- 1396 question, but you answered it, so thank you. How does CDC
- 1397 determine what information needs to be shared with the
- 1398 public during a public health emergency or at any other
- 1399 time?
- 1400 A That is a pretty broad question. Could you
- 1401 maybe narrow it into two questions?
- 1402 Q So I guess maybe take me through the process of
- 1403 determining whether a public briefing or other information
- 1404 should be shared beyond just perhaps an MMWR or some other
- 1405 piece of writing that CDC releases.
- 1406 [Transmission interference.]
- 1407 BY [MAJORITY COUNSEL].
- 1408 Q Doctor, if you wouldn't mind just starting from
- 1409 the beginning.
- 1410 A So I can only speak to my experience as the
- 1411 NCIRD director and not policies and procedures more broadly
- 1412 at CDC. But in my experience, when there was an issue that
- 1413 was information about an outbreak, new research, or new

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1414 consideration or something that the staff or I in my space 1415 thought needed additional public visibility, we would 1416 discuss that with both Dr. Butler as our supervisor, and 1417 also with CDC's Office of Communications, get their 1418 concurrence that we should be communicating in some way out 1419 to the public. 1420 Thank you. The part that may have been cut off, Q 1421 for the record, you had mentioned that CDC would consider 1422 giving press conferences or briefings when there was 1423 something that was potentially concerning to the public, 1424 such as an outbreak. And I think you also mentioned that it 1425 was when there were issues that CDC officials thought needed 1426 to be shared with the public. What did you mean by that? 1427 Is it matters of public health that might impact the health and safety of Americans? 1428 1429 Α Yes, I think that's right. I think the decision 1430 to do a wider telebriefing was both if there was a major

to do a wider telebriefing was both if there was a major
issue that we thought needed a lot of visibility. I also
think sometimes the decision to do a telebriefing was
because a particular issue was leading to multiple reporters
asking similar questions, and so the decision to do a
telebriefing might have also been for efficiency to try to
answer all those questions at once.

1437 Q Particular to the pandemic, what was the
1438 approval process for holding a public briefing or a press

- 1439 conference?
- 1440 A Our primary interaction was with CDC's Office of
- 1441 Communication. I believe that they got concurrence from
- 1442 senior leadership within CDC. I guess, I believe, that they
- 1443 would have had some level of discussion with Health and
- 1444 Human Services ASPA office, but I don't know any details or
- 1445 particulars about specifically what that would have
- 1446 entailed.
- 1447 Q Just to clarify, do you know if Health and Human
- 1448 Services were required to provide approval for press
- 1449 conferences and briefings as part of the pandemic?
- 1450 A My experience in my five years as the NCIRD
- 1451 director is that approval was needed, but I honestly would
- 1452 say that the CDC Office of Communication should confirm
- 1453 that, as I don't know, for example, if it was every
- 1454 telebriefing or which interactions needed approval. And if
- 1455 I remember correctly, over the -- again, over the five
- 1456 years, there was some changes in terms of what kinds of
- 1457 interactions needed what kinds of approval.
- 1458 Mr. O'Callaghan. [Redacted], just to clarify for the
- 1459 record, because you keep using public briefing and press
- 1460 conferences. And Dr. Messonnier is using telebriefings.
- 1461 And so you can testify to it, but telebriefings is what she
- 1462 is referring to when she talks about any public messaging
- 1463 from CDC; is that right?

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The Witness. Thank you for making me clarify. I also 1464 1465 frankly don't remember, but vaquely think that even at some 1466 points, individual interactions with individual reporters 1467 needed either notification or approval. And I frankly don't 1468 remember at what point in the five or six years that I am 1469 thinking of, what kind of approvals were needed. I think at 1470 some point notifications were needed, at other points for 1471 certain things, approvals were needed. 1472 BY [MAJORITY COUNSEL]. 1473 Did this procedure change after the coronavirus Q 1474 began? 1475 So I think, as I explained my responsibilities, 1476 the communications team would be in communication with the 1477 CDC communications team. And it was the CDC communications 1478 team that then would be engaged with ASPA. My understanding 1479 in the beginning of the pandemic was that those were the procedures still that were followed. 1480 1481 Did those procedures change, to the best of your 1482 knowledge, over the course of the pandemic? 1483 So that the chain of communications stayed the Α 1484 same. So the procedures, I think, stayed the same from my 1485 visibility, but frankly, it would be CDC Office of Communication that would have more direct information about 1486 1487 what happened after things left their office.

Are you aware if there ever came a time that the

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1489 White House started to approve CDC telebriefings?

- 1490 A I am not aware of whether the White House was
- 1491 directly involved in approval of telebriefings.
- 1492 Q You led a number of public telebriefings in the
- 1493 early months of the pandemic response. Do you recall
- 1494 approximately how many you led?
- 1495 A Oh, gosh. I'm sorry I don't. I know that
- 1496 they're all online, and we could find that number, but I
- 1497 don't.
- 1498 Q Does it sound correct to say you did, more or
- 1499 less, around a dozen?
- 1500 A Yes, that sounds about correct.
- 1501 Q Can you briefly tell us about the process of
- 1502 scheduling and preparing for those briefings?
- 1503 A The process for scheduling them involved us
- 1504 communicating with CDC's Office of Communication. And CDC's
- 1505 Office of Communication was navigating the discussions with
- 1506 the administration about when we were going to have them.
- 1507 And I'm sorry, and the second part of your question?
- 1508 Q How would you go about preparing for those
- 1509 briefings specifically?
- 1510 A So with the communications team in the response,
- 1511 we would strategize about what we wanted to talk about that
- 1512 week or the next week, and what issues were that we wanted
- 1513 to communicate to the public about. But also what issues we

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1514 were getting lots of questions about that we wanted the

- 1515 opportunity to clarify. The communications team would then
- 1516 begin drafting a script, and we would go back and forth
- 1517 working through that script up until the morning of the
- 1518 telebriefing.
- 1519 Q You mentioned navigating discussions with the
- 1520 administration. What did you mean by that?
- 1521 A I guess -- thank you for making me be precise.
- 1522 I don't really know what happened after CDC's Office of
- 1523 Communication. They were in contact with HHS, ASPA, and
- 1524 discussing with them the scheduling of telebriefings, and I
- 1525 wasn't involved in those conversations.
- 1526 Q You mentioned earlier that you dealt with, was
- 1527 it Ms. Burns and Ms. Nordlund? Are those the people that
- 1528 were having these conversations about scheduling these
- 1529 telebriefings?
- 1530 A Thanks for the opportunity to clarify. No,
- 1531 those were the team within the response who were helping
- 1532 with development of the script. They were then
- 1533 communicating with CDC's Office of Communication, Kate
- 1534 Galatas, Katherine Lyon Daniel, and others up there would
- 1535 have been the ones that were talking to HHS, ASPA.
- 1536 Q What considerations were taken into account when
- 1537 it came to scheduling the briefings and the frequency? I
- 1538 know you mentioned earlier it was when there was either lots

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1539 of questions were being asked or there was new information 1540 to be shared. But I was wondering if you could talk a 1541 little bit more specifically about the coronavirus briefings 1542 you were leading in January, February, and March of 2020. 1543 I think there were a number of things that were 1544 taken into account. And I had the benefit of working with a 1545 team of talented experts in communication who really 1546 understood communication science. We wanted to be sure that 1547 we were getting accurate information regularly to the 1548 public, so that they felt well informed. 1549 We also didn't want to have briefings where we didn't 1550 have something new to say. So I think as always, but in 1551 that time period, there was a balance in to trying to have 1552 frequent engagements to make sure that the public felt informed and was informed, but also to balance not having a 1553 1554 telebriefing if there wasn't something new to talk about. 1555 0 Tell us about the path that you were leading the 1556 briefings as opposed to someone else at CDC? 1557 I think that was part of the role of the senior 1558 federal official. I had substantive experience 1559 communicating to the public in these kind of venues, and I 1560 would expect that CDC leadership thought that I had the

1562 Q You mentioned a moment ago that the remarks were 1563 scripted in advance, correct?

skill set necessary to do that function.

- 1564 A That is correct.
- 1565 Q Was anyone at CDC involved in reviewing and
- 1566 approving the remarks of the telebriefings?
- 1567 A So the script was developed by the
- 1568 communications team, and given with the response, and then
- 1569 it went to the CDC Office of Communication for approval. I
- 1570 don't know what their protocol was for who within the Office
- 1571 of Communication or CDC leadership reviewed each script.
- 1572 Q Are you aware if anyone outside of CDC reviewed
- 1573 and approved the scripts?
- 1574 A My understanding was that in the
- 1575 January-February timeframe, the CDC Office of Communication
- 1576 generally told HHS, ASPA, what the topics for the
- 1577 telebriefing were going to be, and what I would be talking
- 1578 about. I think that, in that phase of the response, the
- 1579 scripts themselves did not go to HHS, ASPA for review.
- 1580 Q You said in that phase of the response, you
- 1581 don't believe that the scripts went out for approval. Did
- 1582 that change at any time?
- 1583 A I remember that by the end of February there was
- 1584 a change in protocol and the scripts were going up to HHS,
- 1585 ASPA for review.
- Do you know why that change happened?
- 1587 A I understood that HHS wanted more visibility on
- 1588 the details of what was going to be discussed.

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1589 Q Who did you learn that from?

- 1590 A I learned that from the communication team in
- 1591 the response who learned it from the CDC Communications
- 1592 Office.
- 1593 Q And prior to this time, were any
- 1594 briefings -- did CDC seek to hold any briefings and were
- 1595 told, no, that they could not?
- 1596 A You mean around the coronavirus response,
- 1597 correct?
- 1598 Q That's right.
- 1599 A I don't recall there being a situation where we
- 1600 were asking to do a telebriefing, and being told no.
- 1601 Q Prior to maybe late February 2020, do you recall
- 1602 if anyone ever sought to make changes to the script that you
- 1603 were using for the telebriefings related to coronavirus?
- 1604 A Can you describe anyone?
- 1605 Q Anyone outside of CDC. I apologize.
- 1606 A I don't know. I do recall getting comments back
- 1607 from CDC Office of Communication. I don't know if any of
- 1608 those comments came in response to any input that they were
- 1609 getting from outside of CDC.
- 1610 Q You mentioned the process changed a little bit
- 1611 in the end of February. Do you recall exactly the time
- 1612 period?
- 1613 A I think it was the last week in February, but I

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1614 don't remember precisely a day when there was an

- 1615 announcement.
- 1616 Q Do you recall who you discussed the change in
- 1617 protocol with?
- 1618 A Again, I believe that I was informed by the
- 1619 communications team in the response, but I don't
- 1620 specifically remember who told me of the change.
- 1621 Q Generally speaking, did you feel that the public
- 1622 telebriefing that CDC performed during this period were
- 1623 effective at disseminating information to the public about
- 1624 the coronavirus?
- 1625 A I feel like we did the best job we could to
- 1626 convey accurate, actionable information to the public about
- 1627 coronavirus.
- 1628 Q Did you think that those briefings were
- 1629 important to disseminating information to keep people safe?
- 1630 A I think it was very important that the public
- 1631 was getting a constant flow of information about the
- 1632 situation and about recommendations that they could use to
- 1633 keep themselves and their families safe.
- 1634 Q I would like to direct your attention back to
- 1635 Exhibit 21, which we looked at earlier.
- 1636 Mr. O'Callaghan. Let's call it up.
- 1637 The Witness. Is that the MMWR or the PowerPoint?
- 1638 BY [MAJORITY COUNSEL].

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1639 Q It's the PowerPoint. Let me know when you're

- 1640 ready.
- 1641 A Yes.
- 1642 Q So again, for the record, this is a February 24,
- 1643 2020 appointment with a PowerPoint presentation attached
- 1644 entitled COVID-19 Incident Manager Update Response Day 45.
- 1645 Sitting here today, do you recall if you attended this
- 1646 call on February 24th?
- 1647 A I don't specifically recall this day or this
- 1648 meeting.
- 1649 Q Was it your normal practice to attend these
- 1650 meetings?
- 1651 A It was my normal practice to attend.
- 1652 Q There's a lengthy slide deck attached to this
- 1653 email, and so I'm going to direct your attention to a few
- 1654 specific pages. The first is the page Bates numbered
- 1655 SSCC0019432. It's, I think, approximately six pages into
- 1656 the document.
- 1657 A Yes.
- 1658 Q It reads at the top, Agenda.
- 1659 A Yes.
- 1660 Q I would like to direct your attention to the
- 1661 second to last bullet which reads, "NCIRD Director."
- Does that indicate that you were to speak at this
- 1663 meeting?

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1664 A That is a placeholder for me to speak. This is

- 1665 a generic agenda. At the time, this was the agenda for
- 1666 every one of these meetings. And while I am on the agenda,
- 1667 that doesn't necessarily translate to me having a speaking
- 1668 role.
- 1669 Q I would like to direct you to page SSCC0019441.
- 1670 This is approximately 15 pages into the file. It's a slide
- 1671 that reads at the top, Situation in Japan.
- 1672 [Minority Counsel]. I'm sorry, my printer cut off the
- 1673 Bates numbers. Could you use the little page number in the
- 1674 bottom of the PowerPoint?
- 1675 [Majority Counsel]. Page 12 on the PowerPoint.
- 1676 [Minority Counsel]. Thank you.
- 1677 The Witness. Yes.
- BY [MAJORITY COUNSEL].
- 1679 O One of the bullets reads: Total cases on
- 1680 DP approximately 631, 36 persons in serious condition, 3
- 1681 deaths, 328 of these are reportedly asymptomatic.
- Does DP -- do you understand that that's a reference
- 1683 to the Diamond Princess cruise ship?
- 1684 A Yes, I do.
- 1685 Q What was known at that time about asymptomatic
- 1686 cases?
- 1687 A I'm sorry to say that I don't remember that
- 1688 precise day, and I can't tell you what we knew for certain

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1689 or what we hypothesized on that day about asymptomatic

- 1690 COVID.
- 1691 Q Is it fair to assume that it was known that
- 1692 there were asymptomatic carriers of SARS-CoV-2?
- 1693 A I think it's fair to assume that there were
- 1694 people who had COVID in their nose, but weren't symptomatic.
- 1695 Q At this point, do you recall if it was known
- 1696 that the asymptomatic could spread the coronavirus?
- 1697 A Again, it is very hard for me to tell you
- 1698 precisely on this day what was known. I can tell you that
- 1699 early in the pandemic, there was a hypothesis that people
- 1700 who are asymptomatic were less likely to be able to spread
- 1701 the virus to others.
- 1702 Q Okay. Moving on, I would like to direct your
- 1703 attention to the page ending 19465, which is slide 36, which
- 1704 reads, example of community transmission in South Korea.
- 1705 Can you --
- 1706 Mr. O'Callaghan. Hold on a second, [Redacted].
- 1707 We're scrolling there.
- 1708 The Witness. Okay.
- 1709 BY [MAJORITY COUNSEL].
- 1711 A Yes.
- 1712 Q Can you briefly walk us through what this chart
- 1713 shows, at a high level?

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1714 A I'm going to need a couple minutes to go back,

- 1715 but let me see if I --
- 1716 Mr. O'Callaghan. Obviously, look at what you need to
- 1717 answer the question.
- 1718 The Witness. Let's see.
- 1719 BY [MAJORITY COUNSEL].
- 1720 Q Actually, let me rephrase it.
- 1721 Is it fair to say that this chart shows an example of
- 1722 how one case can lead to multiple infections, a chain of
- 1723 transmission?
- 1724 A So this is a chart that attempts to track
- 1725 transmission of the virus across several generations.
- 1726 Q I would like to direct your attention to Bates
- 1727 number ending 19482, which is slide 53. It reads at the top
- 1728 Modeling Team.
- 1729 A Yes.
- 1730 Q It reads that: "Modeling indicates that: It is
- 1731 likely that some U.S. importations have been missed, e.g.
- 1732 New York, New Jersey, CT area. There have likely been
- 1733 additional introductions from China to countries that have
- 1734 not yet reported cases, e.g., Thailand and Indonesia. There
- 1735 is increasing importation risk in multiple U.S. states and
- 1736 territories from multiple countries with emerging outbreaks,
- 1737 e.g., in California, Guam, CT/NJ/NY, and HI."
- Do you recall the basis of these conclusions?

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1739 A I do not.

- 1741 information?
- 1742 A I can't specifically frankly remember that day
- 1743 or this slide.
- 1744 Q What was your assessment of the relative risk
- 1745 posed to the United States from the coronavirus at that
- 1746 time?
- 1747 A In February, around February 24th through the
- 1748 25th?
- 1749 Q Correct.
- 1750 A I think in that day and the -- around this day
- 1751 is when we at CDC believed that there was mounting evidence
- 1752 to suggest that there was going to be broader transmission
- 1753 of the virus within the United States. Our assessment at
- 1754 the time was that the immediate risk still seemed to be low
- 1755 in the U.S., but that given what we were learning about
- 1756 COVID from the rest of the world, given what was going on in
- 1757 Europe, that there was a high likelihood that it was going
- 1758 to be further introduced into the United States and that we
- 1759 were likely to have community transmission.
- 1760 Mr. O'Callaghan. I would note it's about an hour now,
- 1761 so if it's a good time for a break, let us know.
- 1762 [Majority Counsel]. Just a few more questions and
- 1763 then we will go on break. Thank you.

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- 1764 BY [MAJORITY COUNSEL].
- Did others at CDC share that view about the 1765
- 1766 changing risk profile faced by the United States from the
- virus? 1767
- 1768 It's hard for me to tell you what everybody else
- 1769 at CDC thought. But, yes, this was an assessment that
- 1770 wasn't me alone, the team at CDC at this juncture was
- 1771 getting increasingly concerned and increasingly worried
- 1772 about the risk to the U.S.
- 1773 Who were you hearing this assessment from? Q
- 1774 So, again, at this juncture, we're still having Α
- 1775 these daily meetings, we're having lots of conversations,
- 1776 and I'm certainly talking to the communications team who was
- 1777 the one tasked with communicating this to the public.
- 1778 I would like to direct your attention to page
- ending 19508, slide 79. It reads "Communications 1779
- 1780 Surveillance" at the top.
- Mr. O'Callaghan. The top, state for nation task 1781
- 1782 force, [Redacted]?
- 1783 [Majority Counsel]. No, it should read "Communication
- Surveillance, "Bates number 508, slide 79. 1784
- 1785 The Witness. Okay.
- 1786 Mr. O'Callaghan. Got it.
- 1787 BY [MAJORITY COUNSEL].
- The fourth bullet reads: "As WHO using 1788 Q

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1789 increasingly 'ominous language,' WH worries an outbreak

- 1790 could affect President's reelection."
- Do you understand that WH refers to the White House?
- 1792 A Yes, that's my understanding.
- 1793 Q Do you have any recollection whether this
- 1794 concern was being discussed at that time at CDC?
- 1795 A I was not part of any conversations where this
- 1796 concern was discussed.
- 1797 [Majority Counsel]. I think we can take a break. We
- 1798 can go off the record.
- 1799 (Recess.)
- 1800 [Majority Counsel]. I'll briefly wrap this up and then
- 1801 turn it over to you if that's all right.
- BY [MAJORITY COUNSEL].
- 1803 Q Dr. Messonnier, what would you like to clarify
- 1804 for the record?
- 1805 A So the title Communication Surveillance, I just
- 1806 want to clarify what I think it refers to. I think
- 1807 communication refers to an activity that the communication
- 1808 team did where they scanned the media to figure out what
- 1809 stories were out there and then reported to the response
- 1810 what stories were in the news. So I think these bullets
- 1811 refer not to discussions within CDC or information that CDC
- 1812 had but instead referred to stories that they were seeing
- 1813 within the news media.

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- Okay. Great. Thank you. 1814 0
- 1815 [Majority Counsel]. I will turn it over to the
- 1816 minority now.
- [Minority Counsel]. Thanks, [Redacted], and thanks, 1817
- Dr. Messonnier, for that clarification. 1818
- 1819 BY [MINORITY COUNSEL].
- 1820 If you were to describe what a virus genome is Q
- 1821 to a layman, how would you describe it?
- 1822 Α Oh, my goodness.
- 1823 I'm not an epidemiologist so just describe it to Q
- 1824 me.
- I guess a genome is the -- boy, a genome is the 1825
- 1826 genetic structure that describes the virus and its
- 1827 characteristics. And the recipe, I quess, for that virus.
- Okay. What does knowing the genome tell you? 1828
- What are the benefits of knowing the genome? 1829
- There are a broad number of benefits to knowing 1830 Α
- the genome. Let's start with understanding the virus, 1831
- understanding how it relates to other viruses, understanding 1832
- and being able to track it by looking at the specific 1833
- 1834 details of the genome. And then knowing the genome is an
- 1835 important step in being able to design the diagnostic tests,
- 1836 knowing the genome is also important in being able to design
- 1837 therapeutics and vaccines.
- 1838 Okay. Thank you. Do you know -- have you ever

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1839 heard the name Jeremy Farrar?

- 1840 A Yes, I know Jeremy Farrar is a UK scientist and
- 1841 public health leader in the UK.
- 1842 Q He recently wrote a book about the coronavirus.
- 1843 It says: The virus responsible for this mysterious
- 1844 pneumonia in Wuhan -- I assume he's referring to
- 1845 COVID-19 -- had been sequenced as far back as December of
- 1846 2019, that Fudan University had a paper waiting to go, China
- 1847 blocked release of the paper, and that China knew the virus
- 1848 had been sequenced but had not yet released that
- 1849 information.
- 1850 Would it have changed the U.S. public health response
- 1851 if we had the genome sequence in December of 2019 instead of
- 1852 the middle of January?
- 1853 A If we had had the genome sequence in December,
- 1854 we would have been able to develop a diagnostic test sooner.
- 1855 And presumably also had the opportunity sooner to start
- 1856 working on therapeutics and vaccines.
- 1857 Q So coming up with a test sooner, we would have
- 1858 been able to find the transmission, human to human
- 1859 transmission, all of that we would have been able to find
- 1860 sooner?
- 1861 A I hesitate to say that as specifically as you
- 1862 said it because community transmission -- identification of
- 1863 community transmission would have required us to be looking

76

1864 for it.

- 1865 Q Okay.
- 1866 A And we didn't start looking for it based on
- 1867 having the genome, we started looking for it based on the
- 1868 reports of the outbreak in China.
- 1869 Q Okay. But generally, having the genome sooner,
- 1870 sooner is better than later?
- 1871 A Sooner is certainly better than later.
- 1872 Q Could having the genome -- you said that it
- 1873 would help with therapeutics and eventually vaccines. Would
- 1874 having the genome sooner have saved lives?
- 1875 A I really believe I can't concretely say that the
- 1876 month difference in having the genome in December versus
- 1877 January would have specifically made that kind of
- 1878 difference. I just frankly don't know.
- 1879 Q That's fair. Thank you.
- 1880 [Minority Counsel]. That's all we have.
- 1881 [Majority Counsel]. Would you like to take another
- 1882 five-minute break or keep powering through?
- 1883 The Witness. Keep going.
- 1884 (Exhibit No. 22 was identified
- 1885 for the record.)
- 1886 BY [MAJORITY COUNSEL].
- 1887 Q I would like to direct your attention to what's
- 1888 been premarked as Exhibit 22. It is a transcript for the

1889 CDC telebriefing update on COVID-19. It's dated Wednesday,

- 1890 February 26, 2020 but I suspect that might be the day the
- 1891 document was published on CDC's website and that it reflects
- 1892 the transcript of the remarks made at the February 25th
- 1893 briefing. Once you have it in front of you, I wanted to see
- 1894 if my suspicion is accurate. Hard to tell?
- 1895 A No, it's hard to read because there aren't any
- 1896 formatting, there's no paragraphs.
- 1897 Q If it would be helpful, I could read a few of
- 1898 your statements during the briefing if it would be helpful.
- 1899 A If you wouldn't mind giving me a second.
- 1900 Q Of course.
- 1901 A Yes, I believe that you are correct, this is
- 1902 from the February 25th telebriefing.
- 1903 Q Thank you. On February 25th, at this briefing
- 1904 you stated, quote: "To date, our containment strategies
- 1905 have been largely successful. As a result, we have very few
- 1906 cases in the United States and no spread in the community."
- 1907 However, you also warned, quote, "we expect we will see
- 1908 community spread in this country. It's not so much a
- 1909 question of if this will happen anymore but rather more a
- 1910 question of exactly when..."
- 1911 Do you remember making these remarks at the briefing?
- 1912 A I do.
- 1913 Q You also explained at the briefing some of the

1914 mitigation measures or non-pharmaceutical interventions that

- 1915 might be necessary and warned that quote disruption to
- 1916 everyday life may be severe.
- 1917 My question to you is this. Did you believe that your
- 1918 remarks were accurate based on the best-known information at
- 1919 that time?
- 1920 A Yes, I believed that my remarks were accurate
- 1921 based on the information we had at the time.
- 1922 Q We have been previously looking at that incident
- 1923 manager briefing slide deck from February 24th and you also
- 1924 mentioned some of the discussions with your colleagues at
- 1925 CDC. Was this all based on that mix of information that you
- 1926 were referring previously?
- 1927 A Yes, the statements at the telebriefing were
- 1928 based on that information those conversations as an example
- 1929 of the kind of information that we had not that that's the
- 1930 full extent of the information that we had.
- 1931 Q Of course. In many respects, your remarks were
- 1932 remarkably prescient of what would ultimately come to pass
- 1933 with the pandemic. Before we get into them in a little more
- 1934 detail I do want to ask, sitting here today with the benefit
- 1935 of hindsight and all the information that we've collected
- 1936 about the virus over the last year, would you revise any of
- 1937 the statements that you made during the briefing?
- 1938 A You know, now 18 months later, there's a lot of

1939 information that we have that we didn't know then. So, for

- 1940 example, at the time we thought that there were very few
- 1941 cases in the United States and that there hadn't been
- 1942 transmission. As science has evolved and our information
- 1943 has evolved, I think the data really has suggested that in
- 1944 fact even at this time there were additional cases in the
- 1945 U.S. that we hadn't detected, as an example. So I think
- 1946 that there are some actual pieces in this that reflect the
- 1947 thinking at the time but that more information became
- 1948 available.
- 1949 Q Of course. It's been reported that then
- 1950 President Trump was angered by your remarks at the briefing.
- 1951 Did you ever become aware of this fact?
- 1952 A Yes, I became aware of that fact.
- 1953 Q How did you become aware of it?
- 1954 A I cannot specifically remember if I became aware
- 1955 of it through my colleagues at CDC or through the media
- 1956 reports at the time which we all heard.
- 1957 Q What do you recall specifically about what you
- 1958 learned?
- 1959 A Just what you said, that I heard that the
- 1960 President was unhappy with the telebriefing.
- 1961 Q What's your understanding of why President Trump
- 1962 was angered by the telebriefing?
- 1963 A I have no specific knowledge and would not want

80

1964 to guess at what the President was thinking at the time or

- 1965 what that was reflecting.
- 1966 Q Did anyone discuss that with you in any
- 1967 specifics around why he may have been angry?
- 1968 A I don't recall any specific conversations at the
- 1969 time about why he might have been angry.
- 1970 Q What about later? Did you ever become aware of
- 1971 that?
- 1972 A Again, conversations within CDC about why he
- 1973 might have been upset, again, I don't remember any specific
- 1974 conversations except again for an awareness and what the
- 1975 news media was reporting and, you know, I frankly would
- 1976 be -- I would have expected that I would have had general
- 1977 discussions with my colleagues about what the news media was
- 1978 saying but I don't recall any more details or specific or
- 1979 informed conversations than that.
- 1980 Q You said specifically conversations with your
- 1981 colleagues at CDC. Did you have conversations with people
- 1982 outside of CDC about this, the White House or other
- 1983 agencies?
- 1984 Mr. O'Callaghan. Just when you say about this, are
- 1985 you talking about the press briefing or what?
- 1986 [Majority Counsel]. Yes.
- 1987 BY [MAJORITY COUNSEL].
- 1988 Q About President Trump reportedly being angry

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1989 about your remarks at the February 25th telebriefing.

- 1990 A I don't recall having any conversations with
- 1991 anyone in the administration about President Trump's
- 1992 reaction to the telebriefing.
- 1993 Q Okay. Are you aware of whether anyone at the
- 1994 White House contacted CDC or HHS after this briefing?
- 1995 A I had several conversations with individuals
- 1996 within HHS about the telebriefing. I don't recall whether
- 1997 those conversations specifically reflected conversations
- 1998 that those individuals had had with anyone else in the
- 1999 administration.
- 2000 Q Tell me a little bit about those discussions.
- 2001 Who were you talking to at HHS and what did you discuss?
- 2002 A Well, I had a conversation with Dr. Redfield and
- 2003 I had a conversation with Secretary Azar.
- 2004 Q Let's start with your or let me ask who did you
- 2005 speak to first Dr. Redfield or Secretary Azar?
- 2006 A Dr. Redfield.
- 2007 Q What did you discuss with Dr. Redfield?
- 2008 Mr. Barstow. I think I'm going to have to step in
- 2009 here. I think these discussions go at the highest level of
- 2010 CDC and HHS and Dr. Messonnier is here voluntarily. And I
- 2011 think for today, we shouldn't get into those discussions but
- 2012 happy to have further conversations with you in the future
- 2013 about them.

82

2014 [Majority Counsel]. So I want to put on the record we

- 2015 disagree with that position. We object to it, and we will
- 2016 very likely have to bring Dr. Messonnier back to answer this
- 2017 question.
- 2018 Mr. <u>O'Callaghan.</u> Okay.
- 2019 BY [MAJORITY COUNSEL].
- 2020 Q So to be clear, Dr. Messonnier, are you choosing
- 2021 not to answer the question about what you discussed with
- 2022 Director Redfield?
- 2023 Mr. O'Callaghan. So Dr. Messonnier is going to abide
- 2024 by the privilege assertion that has been made by the
- 2025 attorney for HHS not to participate and, therefore, at this
- 2026 time we will not answer the question.
- 2027 [Majority Counsel]. Okay.
- BY [MAJORITY COUNSEL].
- 2029 Q Dr. Messonnier, did Director Redfield express
- 2030 that President Trump or others in the Trump administration
- 2031 were upset with your remarks during the February 25th
- 2032 telebriefing?
- 2033 Mr. O'Callaghan. I think consistent with what we just
- 2034 discussed and abiding by HHS's assertion of executive
- 2035 privilege over this discussion, Dr. Messonnier is not going
- 2036 to answer that question.
- 2037 [Majority Counsel]. I'm going to ask a few more
- 2038 questions for the record. If you want to just say the same

83

2039 objection to the extent that that's applicable that's fine.

- 2040 BY [MAJORITY COUNSEL].
- 2041 Q How did you feel after your conversation with
- 2042 Director Redfield?
- 2043 Mr. O'Callaghan. That you can answer if you can
- 2044 answer it. Otherwise, if you're going back and can express
- 2045 your feeling, not the conversation itself.
- The Witness. Okay.
- 2047 Mr. O'Callaghan. Back in February of 2020.
- The Witness. It's a little hard to specify a
- 2049 year-and-a-half later how I felt at any specific moment.
- 2050 However, in general I can say that it was a very stressful
- 2051 time. There was lots going on in the pandemic, things were
- 2052 moving very quickly, and I felt that my job continued to be
- 2053 doing the best job that I could in the position that I was
- 2054 in.
- 2055 BY [MAJORITY COUNSEL].
- 2056 Q At that meeting with Director Redfield, when did
- 2057 it occur?
- 2058 Mr. O'Callaghan. It wasn't a meeting. It was a
- 2059 telephone call, to be clear.
- The Witness. It was a brief telephone call in the day
- 2061 or two after the telebriefing. Again, I don't specifically
- 2062 remember the date of the telephone call.
- 2063 BY [MAJORITY COUNSEL].

84

2064 Q You said it was brief. Approximately how long

- 2065 did the telephone call last?
- 2066 A Somewhere in the ten minutes I think.
- 2067 Q Was anyone else on the telephone call with you
- 2068 and Director Redfield?
- 2069 A I don't believe that anybody else was on the
- 2070 telephone call. I do know that at times some of his
- 2071 assistants would sit in on various calls but as far as I am
- 2072 aware nobody else was on the call.
- 2073 Q Were you given any instructions during that
- 2074 phone call from Director Redfield?
- 2075 Mr. O'Callaghan. Consistent with the prior objection,
- 2076 Dr. Messonnier is not going to answer that.
- 2077 BY [MAJORITY COUNSEL].
- 2078 Q Did you discuss the phone call with Dr. Redfield
- 2079 with anyone afterwards?
- 2080 Mr. O'Callaghan. So if there were discussions about
- 2081 the phone call you can talk about the facts of those
- 2082 discussions.
- 2083 The Witness. Okay.
- 2084 Mr. O'Callaghan. And of course it depends who you
- 2085 were with.
- The Witness. Right, I would have discussed the phone
- 2087 call with my direct supervisor Dr. Jay Butler, and I would
- 2088 have discussed the phone call with the communications team

- 2089 that was working on the response.
- 2090 BY [MAJORITY COUNSEL].
- 2091 Q Do you recall if you took any notes during the
- 2092 phone call?
- 2093 A I did not take any notes during the phone call.
- 2094 Q Do you recall if you discussed the phone call by
- 2095 email with anyone afterwards?
- 2096 A I do not believe that I discussed the phone call
- 2097 by email.
- 2098 Q You mentioned that you discussed wit with the
- 2099 comms team. Who would that have been?
- 2100 A The same two individuals Ms. Burns and
- 2101 Ms. Nordlund.
- 2102 Q Was Director Redfield upset or angry? How would
- 2103 you characterize his reaction during the call or demeanor
- 2104 during the call?
- 2105 Mr. O'Callaghan. I'm going to object to that just on
- 2106 the basis of her not being in a position to gauge
- 2107 Dr. Redfield's disposition, but I guess also consistent with
- 2108 the prior objection to the extent that to be able to
- 2109 determine that would include words that Dr. Redfield may
- 2110 have expressed.
- BY [MAJORITY COUNSEL].
- 2112 Q I'm going to ask the witness to answer that
- 2113 question. I assume you have the capability to assess

- 2114 someone's tone from perhaps -- while speaking with them.
- 2115 Did you have a view as to whether Director Redfield seemed
- 2116 angry or upset or can you otherwise characterize his
- 2117 demeanor during that call?
- 2118 A I do not recall Dr. Redfield being angry and I
- 2119 do not recall him being especially emotional.
- 2120 Q Did he raise his voice?
- 2121 A That, I do not recall.
- 2122 Q Let's move on to your discussion with Secretary
- 2123 Azar. Can you tell me about what you discussed?
- 2124 Mr. O'Callaghan. The same we're going to lodge the
- 2125 same objection, take the same position and abide by HHS's
- 2126 assertion of executive privilege.
- 2127 BY [MAJORITY COUNSEL].
- 2128 O When did your discussion occur with Secretary
- 2129 Azar?
- 2130 A In the few days after the telebriefing. I don't
- 2131 specifically remember what day.
- 2132 Q Was it in person or on a telephone call?
- 2133 A It was on a telephone call.
- 2134 Q Approximately how long did the call last?
- 2135 A I would say similarly, somewhere around 10
- 2136 minutes maybe less.
- 2137 Q Are you aware if anyone else was on the line
- 2138 during the telephone call?

2139 A I am not aware that anyone else was on the line.

- 2140 Q What was Secretary Azar's tone or demeanor
- 2141 during the phone call?
- 2142 Mr. O'Callaghan. If you can recall and you believe
- 2143 you were in a position to assess that, sure.
- The Witness. I don't remember him being -- you
- 2145 characterized it before so could you repeat your question
- 2146 before?
- 2147 BY [MAJORITY COUNSEL].
- 2148 Q I think I asked what was your view of his tone
- 2149 or demeanor, whether he was upset, angry, during that phone
- 2150 call?
- 2151 A I do not remember him being angry. I do
- 2152 remember him being quite serious and quite serious during
- 2153 the call.
- 2154 O Did he raise his voice?
- 2155 A I do not recall him raising his voice.
- 2156 Q Did he use any harsh language?
- 2157 A Can you be a little more specific, what harsh
- 2158 language you're trying to get at?
- 2159 Q The question is for you however you want to
- 2160 interpret it.
- 2161 A I don't recall any harsh language.
- 2162 Q Did you discuss the call strike that. What was
- 2163 your reaction to the call afterwards?

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2164 A I specifically remember being upset after the

- 2165 call. Yeah.
- 2166 Q What do you mean by upset? Did you cry?
- 2167 A No.
- 2168 Q Did you discuss the call with anyone afterwards?
- 2169 A So similarly I would have discuss it had call
- 2170 with my direct supervisor, Dr. Jay Butler. And I think I
- 2171 specifically discussed the call with Dr. Redfield at some
- 2172 point after that call.
- 2173 Q Did Secretary Azar give you any instruction or
- 2174 direction during that call?
- 2175 Mr. O'Callaghan. Consistent with the prior objection
- 2176 and abiding by the HHS executive privilege assertion, Dr.
- 2177 Messonnier will not answer that.
- 2178 BY [MAJORITY COUNSEL].
- 2179 Q Why were you upset after the call?
- 2180 A I guess I can't answer that without telling the
- 2181 details of what he said to me. So I guess the answer
- 2182 is -- I can't answer that.
- 2183 Q Did you discuss the President's reaction to the
- 2184 February 25th telebriefing with anyone else?
- 2185 A Did I discuss the President's reaction to the
- 2186 telebriefing implies that I discussed it with them, which I
- 2187 didn't say. But did I discuss the President's reaction to
- 2188 the telebriefing with anybody? Again, I don't have specific

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2189 memories of discussing the President's reaction to the

- 2190 telebriefing. However, I would not -- I would expect that I
- 2191 would have discussed it with my colleagues and the response.
- 2192 Q I apologize I think I asked you this but did you
- 2193 discuss the call with Secretary Azar with anyone else?
- 2194 A I discussed it with Dr. Butler, I discussed it
- 2195 with Dr. Redfield.
- 2196 Q Did you discuss your remarks during the February
- 2197 25th telebriefing with anyone and modify your behavior or
- 2198 how you did briefings as a result of any of these
- 2199 conversations?
- 2200 A Can you try that again?
- 2201 Q Did you discuss your remarks during the February
- 2202 25th, 2020 telebriefing and modify your behavior in any way
- 2203 as a result of these conversations that we're discussing?
- 2204 Mr. O'Callaghan. So just I think it's a multi-part
- 2205 question. It would be more helpful if you just break it
- 2206 down.
- 2207 [Majority Counsel]. I apologize.
- 2208 Mr. O'Callaghan. I want to make sure we get what
- 2209 you're asking.
- 2210 BY [MAJORITY COUNSEL].
- 2211 Q Apart from the conversations you've already
- 2212 mentioned, did you discuss your remarks at the February
- 2213 25th, 2020 telebriefing with anyone else?

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2214 A I presume you meant after the telebriefing not

- 2215 before the telebriefing.
- 2216 Q That's right.
- 2217 A Yes, I certainly discussed my remarks at the
- 2218 February 25th telebriefing with colleagues within CDC.
- 2219 Q Did you change how you presented briefing after
- 2220 the events of February 25th?
- 2221 A February 25th was the beginning of a time at
- 2222 which the disease in the U.S. sort of exponentially
- 2223 increased. And so over the few weeks after that I
- 2224 definitely changed my tone because the situation had changed
- 2225 really rapidly.
- 2226 Q Did you change the language that you used
- 2227 following the February 25th briefing?
- 2228 A I changed the language that I used because the
- 2229 situation was changing rapidly afterwards.
- 2230 Q Were you instructed to tone down your language
- 2231 in any way or otherwise change your language after the
- 2232 February 25th telebriefing?
- 2233 A I was not instructed to change or tone down my
- 2234 language.
- 2235 Q It's been reported that President Trump talked
- 2236 to Secretary Azar after your February 25th telebriefing and
- 2237 according to the documentary Totally Under Control, the
- 2238 President called Secretary Azar screaming: "What had

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2239 happened? Why did Nancy Messonnier scared the shit out of

- 2240 people?"
- Is that something you learned after the fact?
- 2242 A Yes, it's something I learned after this. Or
- 2243 it's something I heard after the fact.
- Q Who did you hear that from?
- 2245 A I heard it from the news media and I heard it
- 2246 from the same documentary that you're referencing.
- 2247 Q Did you believe that your remarks at the
- 2248 February 25th telebriefing scared anyone or were intended to
- 2249 scare anyone?
- 2250 A In the weeks before the February 25th
- 2251 telebriefing we thought to convey that there was a threat on
- 2252 the horizon and that public needed to prepare for the
- 2253 possibility of this threat. On February 25th, based on the
- 2254 data we made a conscious effort to personalize the message
- 2255 to really convey to the American public our sense of
- 2256 urgency. My intention was not and has never been to scare
- 2257 the public but my intention was or our intention was
- 2258 certainly to get the public's attention about the likelihood
- 2259 that COVID was going to be at the U.S. and that it was going
- 2260 to spread and that we thought that there was a high risk
- 2261 that it would be disruptive.
- 2262 Q Who was part of those discussions when you
- 2263 mentioned it being a conscious choice to change the

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2264 messaging slightly for this conference?

- 2265 A It was articulated as media escalates the
- 2266 messaging, and it was the communications team within the
- 2267 response and I with input from several other people who were
- 2268 part of the response at the time and were subject matter
- 2269 experts.
- 2270 Q Are you aware whether there was any discussion
- 2271 of possible employment action against you as a result of
- 2272 your statements during the February 25th telebriefing?
- 2273 A I'm not aware of any discussions about that.
- 2274 Q Did your role or any of your
- 2275 responsibilities begin to change at any time following this
- 2276 briefing?
- 2277 A In March the pandemic disease in the U.S. had
- 2278 really exponentially increased and by mid-March there was
- 2279 widespread community transmission. The White House started
- 2280 taking on a larger role in leading public-facing
- 2281 communication which really made my role as lead CDC
- 2282 spokesperson less important. And so my role did change.
- 2283 Q Are you aware if the change in your
- 2284 responsibilities was directly or indirectly a result of your
- 2285 specific comments at the February 25th telebriefing?
- 2286 A I am not aware of that, no.
- 2287 Q Are you aware if there were any other employment
- 2288 or other actions taken against you during this period?

93

2289 A I am not aware of any employment actions taken

- 2290 against me.
- 2291 Q It's been publicly reported that President Trump
- 2292 directed aides to walk back the statement you made at the
- 2293 February 25th briefing. Are you aware of whether there was
- 2294 any discussion of Trump administration or other public
- 2295 health officials doing a public appearance or taking any
- 2296 other steps to walk back your statement?
- 2297 A I was not aware of any discussions about walking
- 2298 back the statement.
- 2299 Q Larry Kudlow, the director of the National
- 2300 Economics Council, went on CNBC shortly after your February
- 2301 25th remarks, and during this appearance he stated: "We
- 2302 have contained this. I won't say airtight, but pretty close
- 2303 to airtight."
- 2304 Did you believe that Mr. Kudlow's statement was
- 2305 accurate at that time?
- 2306 A I don't know that I was aware of Mr. Kudlow's
- 2307 statement at that time.
- 2308 O Based on the information that you had on
- 2309 February 25th, 2020, do you believe that it was accurate
- 2310 say: "We have contained this. I won't say airtight, but
- 2311 pretty close to airtight"?
- 2312 A I think in February, the end of February 2020,
- 2313 the data still suggested the data that we had still

94

2314 suggested that there was not community widespread

- 2315 community -- that there was not widespread community spread
- 2316 within the United States. So based on that data, I think
- 2317 there was a general feeling that at that moment it had been
- 2318 contained in the U.S. My comments were not in fact -- my
- 2319 comments were that the immediate threat was low.
- I was referencing the fact or we were referencing the
- 2321 fact that we expected there to be widespread transmission.
- 2322 And so I think there is a differentiation between the
- 2323 immediate threat which was still -- the data suggested was
- 2324 still low versus the future threat which we at CDC based on
- 2325 all the available data thought that it was -- that the data
- 2326 really suggested that there was going to be transmission in
- 2327 the U.S.
- 2328 Q Cases were starting to increase, weren't they?
- 2329 A I think that rapidly -- rapidly after February
- 2330 25th, we saw a relatively rapid increase in cases. And,
- 2331 again, by mid March there was widespread transmission in the
- 2332 U.S.
- 2333 Q Cases had been detected in multiple states as of
- 2334 February 25th, correct?
- 2335 A In February 25th, the cases in the U.S.
- 2336 primarily appeared to be connected directly with travel to
- 2337 China. So even though they were in multiple states they all
- 2338 had a more direct connection to China, again by mid March

- 2339 that was no longer true.
- 2340 Q A second media briefing was held later in the
- 2341 afternoon on February 25th, with Secretary Azar,
- 2342 Dr. Schuchat, and other individuals. Do you recall this
- 2343 briefing?
- 2344 A Yes, I generally recall it.
- 2345 Q Do you recall what the purpose of the briefing
- 2346 was?
- 2347 A I don't recall a specific -- I don't recall
- 2348 specifically what the purpose was.
- 2349 Q Were you involved in any discussions about why
- 2350 it was necessary to hold a second briefing that afternoon
- 2351 after your remarks earlier that day?
- 2352 A I was not involved in any discussions about that
- 2353 briefing.
- 2354 Q Sitting here today, do you recall having any
- 2355 concerns about anything that was said at that briefing?
- 2356 A Looking back at the briefing, I think factually
- 2357 many of the things that were said matched what I had said
- 2358 earlier in the day about the immediate risk being low, but
- 2359 that CDC's technical and scientific experts were projecting
- 2360 that there was going to be a higher risk and more disease in
- 2361 the U.S.
- 2362 Q You just said that many things that were said
- 2363 during that briefing were consistent with what you had

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2364 shared during your briefing. Was anything not consistent 2365 with your previous remarks?

- 2366 A I don't know that I looked in detail at every
- 2367 aspect of the briefing but I guess what I would say in
- 2368 general maybe it's not many in general the facts and the
- 2369 conclusions that were laid out at that briefing matched what
- 2370 I had said earlier in the day.
- 2371 Q Did you think that the tone was different than
- 2372 at your previous press conference?
- 2373 A I think at my telebriefing we made a conscious
- 2374 effort to personalize my statements, and that personalizing
- 2375 it really connected with the American public and it conveyed
- 2376 a sense of urgency which was -- it conveyed a sense of
- 2377 urgency which was received by the public. I think the
- 2378 telebriefing in the afternoon covered many of the same facts
- 2379 that I did but perhaps didn't convey that same sense.
- 2380 Q You mean by personalizing the information?
- 2381 A Yes.
- 2382 Q I apologize, what did you mean when you said you
- 2383 tried to personalize that information at that briefing?
- 2384 A So when I worked with the team to develop the
- 2385 script we made a conscious decision to connect my statements
- 2386 to what I was personally doing to prepare and to what I was
- 2387 personally telling my family. I think those statements were
- 2388 widely heard and felt and connected with the American public

2389 in a way that my previous statements which also talked about

- 2390 the need to prepare really hadn't. And really, by
- 2391 personalizing it, I think I was able to convey the CDC's
- 2392 perception of a sense of urgency.
- 2393 Q And again sitting here today do you believe that
- 2394 your statements at that February 25th briefing were
- 2395 accurate?
- 2396 A Yes, I believe they were accurate.
- 2397 Q Vice President Pence took over for Secretary
- 2398 Azar as head of the White House coronavirus task force on
- 2399 February 25th. Are you aware why this change was made?
- 2400 A I am not.
- 2401 Q It's been reported that following your February
- 2402 25th briefing that Katie Miller in the Office of the Vice
- 2403 President gave a directive that HHS was not allowed to say
- 2404 anything that might alarm the public and that all public
- 2405 communications and appearances had to be cleared by the
- 2406 White House. Did you ever become aware of that information?
- 2407 A I did not.
- 2409 the approval process in late February. Are you aware if
- 2410 that was following your February 25th briefing?
- 2411 A It was following my February 25th briefing, yes.
- 2412 Q And do you know who gave that direction?
- 2413 A I do not.

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2414 Following your February 25th briefing, you 2415 provided I believe four more briefings to the public over 2416 the next week-and-a-half. Were these affirmatively cleared 2417 by the White House? 2418 I'm sorry it's a legal word so can you --2419 I will rephrase. Do you know if those four Q 2420 briefings were cleared or otherwise approved by the White 2421 House before you gave them? 2422 I have no specific information about that. 2423 Do you know if they were cleared or approved by Q HHS before you gave the remarks? 2424 2425 Yes I knew they were cleared by HHS. 2426 0 Are you aware if any other steps were taken at 2427 the direct or indirect response to President Trump's 2428 reaction to your February 25th telebriefing? 2429 Α No, I'm not aware. 2430 0 It's been reported that there were a lost two weeks at the end of February and early March where President 2431 2432 Trump delayed due to concerns about political fallout and 2433 the financial market disruption that followed your February 2434 25th briefing. Are you aware of whether any measures were 2435 delayed during this period? 2436 I have to say that I can't specifically remember Α 2437 what measures were specifically being discussed in the weeks

2438

that you're talking about.

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2439 Had you ever discussed the fact that there was a lost two weeks perhaps at the end of February early March 2440 2441 with anyone? 2442

- No, I had not heard that term used before. Α
- 2443 Sitting here today does that seem accurate based 2444 on your recollection of the time?
- 2445 I don't -- again, I don't specifically recall Α 2446 those two weeks. I do believe that the period of time that 2447 you're talking about was the sort of last week in February 2448 to the middle of March is when the disease hit a new 2449 acceleration phase where cases sort of rapidly started 2450 appearing throughout the United States. And I am sure that 2451 there were many conversations about how to respond and what
- 2452 were the appropriate measures. I can't specifically tell 2453 you at what point what conversations happened.
- 2454 Following a March 9th briefing where you again 2455 warned that the coronavirus was rapidly spreading across the 2456 United States, CDC stopped providing public briefings about 2457 the pandemic until June 12th, 2020. Why did CDC stop 2458 providing the briefings?
- 2459 I understand that once the White House started 2460 taking the lead for public-facing communication, the need 2461 for CDC to be separately communicating had diminished. So 2462 the White House briefings were the primary way in which 2463 communication about the COVID pandemic went to the U.S.

100

2464 Q Did anyone outside of CDC direct the agency to

- 2465 stop briefing?
- 2466 A I'm not aware. I'm sorry anyone outside the
- 2467 CDC?
- 2468 O Yes.
- 2469 A I am sure the answer to that is yes. I'm sure
- 2470 the answer to that is yes.
- 2471 O What is that based on?
- 2472 A Just that the White House started having very
- 2473 regular press conferences and that really made it not -- and
- 2474 that really took the place of the CDC telebriefings. I am
- 2475 certain that that was communicated to me through the
- 2476 Communications Office, but I -- I'm sure that was
- 2477 communicated to them from HHS.
- 2478 O Do you know who would have been involved in
- 2479 these discussions?
- 2480 A I was not directly involved in those discussions
- 2481 myself. I think that HHS ASPA was where our point of
- 2482 connection was with those kind of conversations.
- 2483 Q Did you ask anyone why the briefings were being
- 2484 stopped as cases were getting worse?
- 2485 A I am sure that I was in discussions about that.
- 2486 But I can't tell you that I remember specifically what
- 2487 conversations I had.
- 2488 Q Traditionally, has the CDC stopped briefings on

101

2489 topics once the White House or other agencies also started

- 2490 doing briefings?
- 2491 A I think it's hard to talk about typically when
- 2492 we're in the midst of an unprecedented pandemic that's at
- 2493 least within our lifetime is different than anything we've
- 2494 seen before. I do think that it would be normal as things
- 2495 started escalating in any epidemic or pandemic for the White
- 2496 House to start taking on a more central role in
- 2497 public-facing communication.
- Q Would there have been value in CDC providing
- 2499 additional briefings on top of what the White House was
- 2500 doing?
- 2501 A I'm not sure that I can accurately answer that
- 2502 question. I think the most important thing though is to
- 2503 give clear information to the public to assess risk and also
- 2504 give the public clear guidance as to what we recommending
- 2505 they do.
- 2506 Q Did you watch the White House coronavirus task
- 2507 force and other briefings done by President Trump during
- 2508 this period?
- 2509 A I saw some of the briefings. I think I probably
- 2510 did not see the majority of the briefings.
- 2511 Q You mentioned that it was important to have
- 2512 accurate, consistent information to the members of the
- 2513 public. In your assessment, did that happen at the White

- 2514 House briefings?
- 2515 A You know, by mid-March as the need for me to be
- 2516 the senior federal official started diminishing. I really
- 2517 moved over to working on the vaccine program and therefore
- 2518 sort of was not regularly watching the press briefings and
- 2519 don't feel like I'm an expert who can assess all the details
- 2520 of the information because I wasn't really directly involved
- 2521 in the majority of the responses.
- 2522 Q But it's fair to say you work in this field,
- 2523 you're at CDC, you're a member of the public who is also
- 2524 dealing with this unprecedented crisis. Wouldn't that put
- 2525 you in a position to assess some of the statements that were
- 2526 being made at those press conferences?
- 2527 A I wasn't actually watching the press conferences
- 2528 so I guess it's harder for me to specifically talk about
- 2529 press conferences when I wasn't watching them.
- 2530 Q Around March 15, 2020 at a White House briefing
- 2531 President Trump said, "this is a very contagious virus.
- 2532 It's incredible. But it's something that we have tremendous
- 2533 control over." Does that sound like the accurate scientific
- 2534 information based on what was then known at the time about
- 2535 the coronavirus?
- 2536 A You know, I think there's a -- and sorry can you
- 2537 hear me okay? Because there's lots of noise in the
- 2538 background.

103

2539 Mr. O'Callaghan. It's a little distracting but --

- 2540 BY [MAJORITY COUNSEL].
- 2541 O For what it's worth I can't hear it.
- 2542 A It's a lawnmower next door. I think there's a
- 2543 distinction between how CDC technical experts used certain
- 2544 words and certain language and how they are more generally
- 2545 used or colloquially understood. So I can't really comment
- 2546 on what the President meant when he said that and translate
- 2547 it to frankly the technical language that someone from CDC
- 2548 would have used to describe where we thought the situation
- 2549 was in the middle of March.
- 2550 Mr. O'Callaghan. It's just very distracting to think
- 2551 about an answer, I would imagine, while the question is
- 2552 pending. Maybe if we could just take two minutes it will
- 2553 stop.
- 2554 [Majority Counsel]. We can go off the record.
- 2555 (Recess.)
- 2556 [Majority Counsel]. We can go back on the record.
- BY [MAJORITY COUNSEL].
- 2558 Q Dr. Messonnier, I believe you said a moment ago
- 2559 that CDC might phrase stuff differently than someone else
- 2560 who is not a trained public health official such as the
- 2561 President; is that correct?
- 2562 A Yes.
- 2563 Q So CDC wasn't doing briefings as of March 15th,

- 2564 2020, correct?
- 2565 A CDC was not doing telebriefings from Atlanta
- 2566 yes.
- 2567 Q At that time do you think a CDC official would
- 2568 have characterized the virus as something that we have
- 2569 tremendous control over based on the best available
- 2570 information at that time?
- 2571 A It's a little hard to remember that day and
- 2572 precisely what we knew at the time. But by mid-March, my
- 2573 assessment as a technical expert in infectious diseases
- 2574 would not have been that we had the virus controlled.
- 2575 Q What's the potential risk of saying that the
- 2576 virus was under control or suggesting that we have
- 2577 tremendous control over the virus at a time when that was
- 2578 untrue?
- 2579 A I guess taking one statement out of I presume a
- 2580 larger press conference and not having the benefit of
- 2581 hearing what else got said makes it difficult for me to
- 2582 answer that precisely.
- 2583 Q Could it have the potential to confuse members
- 2584 of the public?
- 2585 A I certainly think that a key principle of
- 2586 communication is to be clear to the public both about the
- 2587 assessment of risk and also about what actions we want the
- 2588 public to take, and in anything that is less than clear has

105

2589 the potential to confuse the public.

2590 Q By potentially downplaying the risk to the

2591 public, could that have the potential of influencing the

2592 actions taken by members of the public to keep themselves

2593 safe?

2594 A So --

2595 Mr. O'Callaghan. [Redacted], that's a very

2596 hypothetical question. Can you just rephrase it perhaps be

2597 a little more clear what you're trying to get at?

2598 [Majority Counsel]. I would like the witness to

2599 answer the question.

2600 The Witness. Can you ask it again?

[Majority Counsel].

Q What's the potential risk to the public from

2603 downplaying the virus, downplaying the risk of the virus?

2604 A Communication science is a complicate field and

2605 there are lots of people who have frankly studied and have

2606 lots of experience doing this who advise us that it's really

2607 important to balance the messages and provide the public

2608 with what they need to know at the right time. That would

2609 include the appropriate level of risk that we want to convey

2610 to the public that then connects with the actions that we

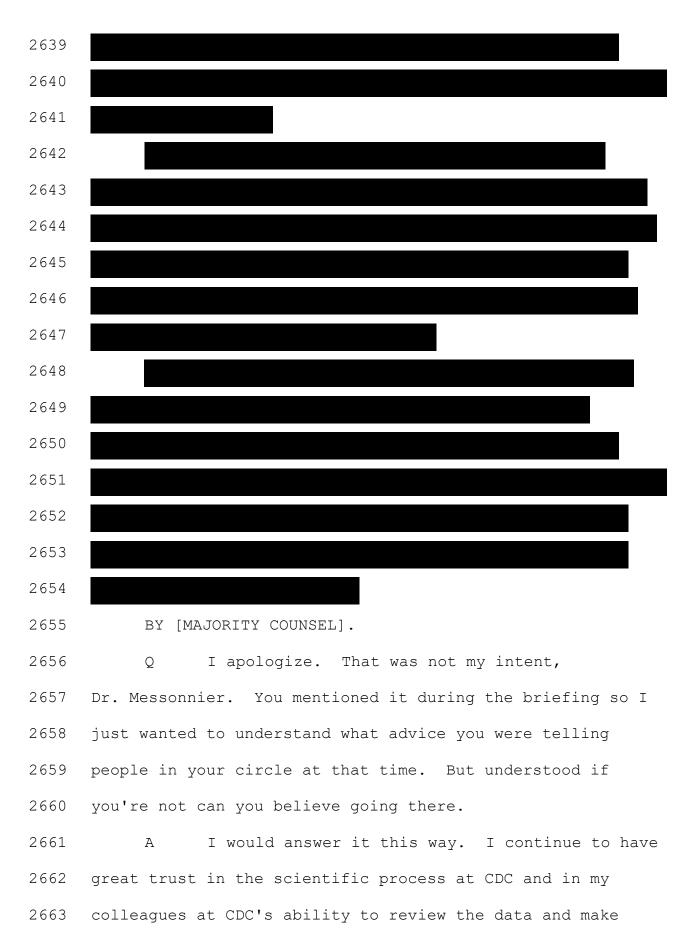
2611 want to take. If theoretically you downplay a risk, you run

2612 the risk of the public being less willing to do the

2613 mitigation measures that we were recommending.

106

2614 April 3rd, 2020, CDC released guidance 2615 recommending the use of cloth face coverings. At a briefing 2616 that day from the White House President Trump said, quote, 2617 "with the masks it's going to be really a voluntary thing. 2618 You can do it, you don't have to do it. I'm choosing not to 2619 do it but some people may want to do it and that's okay." 2620 My question is, is this consistent with what CDC would have 2621 said if they were permitted to do a briefing? 2622 By April 3rd, I was no longer working on the 2623 main part of the response, and I don't know on April 3rd what information CDC had about the effectiveness or 2624 2625 importance of masking. Certainly CDC, if given the 2626 opportunity to speak directly to the public, would have 2627 focused on what data they knew and precisely what 2628 recommendations were being made based on that data. Dr. Messonnier, you talked earlier about wanting 2629 0 2630 to personalize the message of the virus and the risks to 2631 your family. You discussed advice that you were giving to 2632 your family members during that February 25th press 2633 conference. Were you wearing a mask on April 1st? 2634 Α I do not remember at what date I began regularly 2635 wearing a mask, and I don't remember if it was April 1st. 2636 2637 2638



108

2664 recommendations based on it. So at the junction that you're

- 2665 talking about I would have been following as closely as I
- 2666 could the CDC recommendations and would have been advising
- 2667 my friends and my family to also follow those
- 2668 recommendations as expressed by CDC.
- 2669 Q Thank you.
- 2670 Mr. O'Callaghan. One more noise in fact if we're
- 2671 getting close to a break it's probably best if we could take
- 2672 a break.
- 2673 [Majority Counsel]. I have about three questions left
- 2674 on the telebriefings. We could do them now or take a break.
- 2675 Whatever is your preference.
- Mr. O'Callaghan. We could go through. It is very
- 2677 distracting. That's all. So we definitely want to push
- 2678 through but just bear with us to make sure that Dr.
- 2679 Messonnier answers the question before she answers.
- 2680 [Majority Counsel]. Of course.
- BY [MAJORITY COUNSEL].
- 2682 Q Did CDC try to provide briefings, telebriefings
- 2683 to the public after March 9th, 2020?
- 2684 A I was not directly involved in those
- 2685 conversations which occurred between CDC's Office of
- 2686 Communication and HHS, but I do understand that CDC did want
- 2687 to do additional telebriefings.
- 2688 Q And what did you learn about that?

109

2689 A I understood that the Communications Office was

- 2690 told that the briefings would be coming instead from the
- 2691 White House.
- Q Who did you learn that from?
- 2693 A I'm -- I would have learned that either from the
- 2694 communications team and the response or from the CDC Office
- 2695 of Communication, and I don't precisely remember which on
- 2696 that particular issue.
- 2697 Q Do you know if there were specific topics or
- 2698 briefings that CDC sought to provide to the public that were
- 2699 denied?
- 2700 A I don't recall specifically knowing what the
- 2701 requested briefings were or if CDC gave specific proposed
- 2702 topics.
- 2703 Q Okay.
- 2704 [Majority Counsel]. We can go off the record and take
- 2705 a break.
- 2706 (Recess.)
- 2707 [Majority Counsel]. If we could be on the record.
- There was a privilege asserted earlier regarding two
- 2709 conversations that Dr. Messonnier had with the HHS Secretary
- 2710 and CDC Director, and I was just going to ask agency counsel
- 2711 to clarify the basis for the privilege for purposes of the
- 2712 record.
- 2713 Mr. Barstow. So the discussions Dr. Messonnier had

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2714 with Secretary Azar and Dr. Redfield were deliberations at

- 2715 the highest level of HHS and CDC. HHS has an interest in
- 2716 protecting such deliberations especially in a setting today
- 2717 where Dr. Messonnier is appearing voluntarily. We are happy
- 2718 to continue to have discussions with the committee about the
- 2719 interest in obtaining such information.
- 2720 [Majority Counsel]. Thank you. And again for the
- 2721 record we disagree with the basis for the privilege in this
- 2722 circumstance but we will discuss this afterwards. With that
- 2723 do I turn it over to [Redacted].
- [Minority Counsel]. You can turn it over to me.
- 2725 BY [MINORITY COUNSEL].
- 2726 Q Dr. Messonnier, I work for the Republicans. I
- 2727 just wanted to clarify a couple things that you said during
- 2728 the last hour. I apologize if you've already gone over
- 2729 this. My kid has been screaming. My hearing is not what it
- 2730 used to be several years ago. So I just wanted to clarify a
- 2731 couple of quick points.
- 2732 After the February 25th telebriefing, I believe you
- 2733 said you had no change of responsibilities in the immediate
- 2734 wake; is that correct?
- 2735 A I'm sorry, can you define immediate? Do you
- 2736 mean a day or two after?
- 2737 Q In the week or two afterwards?
- 2738 A So I had no change in responsibilities in the

111

2739 day or two afterwards. However, that period of time in the

- 2740 week or two afterwards corresponds to a time when the spread
- 2741 in the U.S. increased exponentially and by mid-March the
- 2742 White House started to take a greater role in public
- 2743 communication. And so sort of around those weeks my public
- 2744 facing role was diminishing.
- 2745 Q But I also thought I heard you say that there
- 2746 was no change of action for you as a result of the February
- 2747 25 telebriefing. Just as a result of that specific
- 2748 telebriefing.
- 2749 A Change of action?
- 2750 Q I wrote down I thought that you had said no
- 2751 change of responsibilities and no change of action.
- 2752 A I don't know what change of action means, so.
- 2753 Q That's why we're clarifying and I apologize for
- 2754 that. That's what I mistakenly wrote down. But in fact
- 2755 after February 25, you did four more telebriefings; is that
- 2756 right?
- 2757 A That is correct.
- 2758 Q I have February 28, February 29, March 3, and
- 2759 March 9, those four dates. Does that sound about right?
- 2760 A That sounds about right.
- 2761 Q If you can remember roughly how many people on
- 2762 average were on these telebriefings?
- 2763 A I'm sorry to say that I could not remember. The

112

2764 telebriefings target audience was the media. However, a

- 2765 variety of other people also listened in to the
- 2766 telebriefings including, for example, folks from state and
- 2767 local health departments. So I frankly have no idea during
- 2768 that time period how many people were listening.
- 2769 Q Kate Galatas, do you know her?
- 2770 A Yes.
- 2771 Q She told us it could range anywhere from a dozen
- 2772 to a couple hundred. Does that sound like the general
- 2773 ballpark?
- 2774 A Yes. I would think that she would have the most
- 2775 accurate information about that since her office was the one
- 2776 that was managing the teleconferences.
- 2777 Q And you had alluded to it a few minutes ago, but
- 2778 shortly thereafter the White House task force started taking
- 2779 a more public role in briefing the public, and those took
- 2780 place I believe from the White House briefing room; is that
- 2781 correct?
- 2782 A Yes. Shortly again after that time as we moved
- 2783 into March the White House task force took a stronger role
- 2784 in communicating to the public.
- 2785 Q Do you know if those briefings were carried live
- 2786 on the cable networks?
- 2787 A I'm sorry, I don't know.
- 2788 Q You said you watched a couple of them, not

113

2789 usually but you did watch a couple of them?

- 2790 A So the ones that I saw, yes I saw live
- 2791 telebriefings. I thought your question was more broadly, at
- 2792 least I definitely watched several of those live.
- 2793 Q And you watched them live. Do you know how you
- 2794 watched them live?
- 2795 A When you say cable network, that's what threw me
- 2796 off. Emergency operations center there are a series of
- 2797 television computer screens that were sort of there and it
- 2798 was on those screens. But I don't know what network
- 2799 specifically they were tuned in to.
- 2800 Q If there was a message that the task force felt
- 2801 was important to share directly with the public, would doing
- 2802 so from the White House briefing room and its commensurate
- 2803 audience be a more effective method than doing so via a
- 2804 private CDC telebriefing directed mainly toward the media?
- 2805 A I think it's a multi-part question so.
- 2806 Q It is a compound multi-part question, that's
- 2807 correct. If there's a message the White House task force
- 2808 wanted to share with the public, what do you think the most
- 2809 effective way to share that directly to the public would be?
- 2810 A I think that the CDC telebriefings communicated
- 2811 to the media and through the media communicated to the
- 2812 public -- a live press conference allowed the speakers at
- 2813 the press conference, if it was being broadcast, to have

114

2814 their specific language more broadly seen by the general

- 2815 public.
- 2816 Q Thank you very much.
- 2817 [Minority Counsel]. [Redacted] is going to ask you a
- 2818 few questions. Thank you.
- BY [MINORITY COUNSEL].
- 2820 Q Hey, Dr. Messonnier, just a few questions. I
- 2821 just want to make a statement for the record that the
- 2822 majority brought up Mr. Kudlow's statement on February 25th
- 2823 about controlling the virus. I just want to say on February
- 2824 29th Dr. Fauci said right at this moment there's no need to
- 2825 change anything that you're doing on a day-to-day basis. So
- 2826 it wasn't just Mr. Kudlow who thought the virus under that
- 2827 time Dr. Fauci agreed with him.
- On telebriefings, how many were conducted during 2020.
- 2829 A I'm sorry, I don't have that information. I
- 2830 think the majority said that in that time period January
- 2831 February there were I did approximately a dozen
- 2832 telebriefings but outside of that I don't have that
- 2833 information.
- Q When did you officially depart CDC?
- 2835 A In 2021.
- 2836 Q What date?
- 2837 A I feel embarrassed but I don't know the specific
- 2838 date. But I actually don't know the specific date.

115

2839 0 Like May-ish? Does that sound right? 2840 Α Yes. 2841 Okay. How many telebriefings were conducted in Q 2842 2021 prior to your departure? I did not conduct any telebriefings in 2021. 2843 2844 0 Okay. So you didn't conduct telebriefings on 2845 vaccines on variants on various other issues that were 2846 presenting themselves in 2021? 2847 I did not conduct any telebriefings in 2021. 2848 Okay, thank you. The last series of questions I Q have, when clarify again when did CDC start recommending the 2849 2850 use of cloth face coverings? 2851 Α Again, that's not something that I was directly 2852 involved in and I again don't remember the specific dates or 2853 sequence of guidance that CDC issues. 2854 0 Okay. I think the majority said April 3rd, 2855 early April was about that timeframe. The Speaker of the 2856 House Nancy Pelosi didn't mandate, masks for the House 2857 Representatives until July 29th, another four months after 2858 the CDC recommended the use of masks. If you were the 2859 Speaker of the House, would you have waited four months to 2860 mandate masks? 2861 I really think that's beyond the scope of my

expertise to make those recommendations. And, again, at

that time I wasn't specifically working on the pandemic and

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116

2864 wouldn't have privy to all of the detailed data that was

- 2865 available.
- 2866 Q Okay.
- 2867 [Minority Counsel]. Thank you very much. That's all
- 2868 I have.
- 2869 [Majority Counsel]. I just wanted to make one more
- 2870 clarifying point before we continue with this round of
- 2871 questions. I think I had meant to say on the record and if
- 2872 agency counsel could confirm I understand that there's no
- 2873 executive privilege being asserted, that is simply a
- 2874 deliberative process for privilege; is that correct?
- 2875 Mr. Barstow. Yes. As you know, the President is the
- 2876 only one who can assert executive privilege.
- BY [MAJORITY COUNSEL].
- 2878 O Before our lunch break, Dr. Messonnier, you had
- 2879 mentioned receiving a phone call from Secretary Azar in the
- 2880 hours or days following your February 25th, 2020
- 2881 telebriefing. Did Secretary Azar contact you directly after
- 2882 any other telebriefing that you provided to the public in
- 2883 2020?
- 2884 A Not that I recall, no.
- 2885 Q Did Secretary Azar contact you directly about
- 2886 anything else in 2020?
- 2887 A I am going to pause for a second to ask the
- 2888 lawyer a question.

(Pause.) The Witness. Can you ask the question again? BY [MAJORITY COUNSEL]. Did Secretary Azar contact you directly about Q any other matter in 2020? Α I don't remember -- I don't recall that Secretary Azar contacted me about any professional matter otherwise in 2020. BY [MAJORITY COUNSEL]. CNN reported in May 2020 that, quote: "CDC's officials say they've been muzzled and that their agency's efforts to mount a coordinated response to the COVID-19 pandemic were hamstrung by a White House whose decisions are

driven by politics rather than science."

118

2914 Do you agree with that assessment?

2915 A I think that our role as CDC technical experts

- 2916 was to provide our best technical scientific data driven
- 2917 judgment to policymakers who then took that information as
- 2918 well as other information and used it to make policy
- 2919 decisions. I think that CDC continued to play that role
- 2920 throughout the pandemic.
- 2921 Q That wasn't the direct answer to my question so
- 2922 I'm going to repeat it again.
- 2923 CNN reported in May 2020 that, quote: "CDC officials
- 2924 said that they had been muzzled, and that the agency's
- 2925 efforts to mount a coordinated response for the COVID-19
- 2926 pandemic were hamstrung by a White House whose decisions are
- 2927 driven by politics rather than science."
- I will ask again, do you agree with that assessment?
- 2929 A Again, I think my answer is that CDC's job is to
- 2930 provide technical scientifically data-driven recommendations
- 2931 to policymakers in the administration who would then make
- 2932 policy and that CDC in the time of 2020 that you're
- 2933 referring to continued to play that role of providing
- 2934 data-driven scientifically-driven recommendations to policy
- 2935 makers who then made policy decisions.
- 2936 Q You mentioned that CDC provides recommendations
- 2937 and then others make the policy. Did you see evidence that
- 2938 CDC's technical scientific recommendations were rejected or

119

2939 not listened to during the pandemic?

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2940 A I think I'm generally aware that -- I'm aware
2941 that there were a number of technically contentious issues
2942 where various parties at CDC offered advice and then
2943 decisions were made by the administration. I wasn't at that
2944 juncture directly, still directly involved in those
2945 conversation bus I generally know that there were a number

2947 Q You mentioned I think contentious discussions.

2948 What did you hear and who did you hear it from?

of voices making -- providing input.

2949 So again we were in an emergency operations Α 2950 center. There were a variety of people around and general 2951 awareness that there were frankly every day issues and 2952 recommendations that needed to be made and judgments that 2953 needed to be made and I know that there were a lot of 2954 conversations about some of those policy decisions. I 2955 wasn't so intimately aware myself but I certainly again in 2956 an unprecedented pandemic with many points insufficient 2957 scientific information judgments were made about what to do about a variety of issues. 2958

2959 Q Did you learn of any specific recommendations 2960 made by CDC that were rejected by those policy makers?

2961 A I guess I, for example, know that, as you asked 2962 one of the previous questions that there were a series of 2963 discussions around screening of returning travelers to other

120

2964 countries or a series of discussions around whether to issue 2965 travel alerts for various countries. I certainly know this 2966 year there have been a series of discussions around 2967 reopening schools and what the considerations should be 2968 around that. So I quess what I would say is that if you 2969 look at the CDC website you will see a very large number of 2970 recommendations and guidances, and in this pandemic in 2971 particular because of the threat and scope and length there 2972 has been a variety of needs to keep revisiting 2973 recommendations as new information comes down. 2974 You mentioned a few of the early events around 2975 screening of travelers. What about later? Did you ever 2976 hear from any of your colleagues or otherwise learn that CDC 2977 recommendations on other topics, such as reopening for 2978 schools or any other topic were rejected by the White House or other policymakers? 2979 2980 Α I know that there were a series of contentious 2981 discussions by the points that you're talking about I wasn't 2982 directly working on the main body of the response so I'm 2983 less aware or able to speak to whether CDC, the incident 2984 manager or whether CDC leadership held positions that were 2985 inconsistent with what was eventually decided. I just 2986 frankly by then to be honest when CDC started teleworking I 2987 was much less directly aware of sort of the conversations 2988 that were occurring because I was no longer physically in

121

2989 the same space and I was so very focused on the vaccine.

- 2990 O But during this period were you still attending
- 2991 the incident manager update calls and other conference calls
- 2992 with folks outside of the vaccine work?
- 2993 A Can you give me a when, in what time period
- 2994 you're asking?
- 2995 Q Starting in March 2020, and then continuing
- 2996 until January 2021.
- 2997 A So in March 2020 as my role transitioned, I
- 2998 stopped -- over the course of several weeks stopped so
- 2999 regularly attending those incident manager briefings, not at
- 3000 once but sort of stopped attending them so regularly and
- 3001 wasn't on calls with the general part of the response as,
- 3002 again, I was focused and my days were filled with meetings
- 3003 really focused on the vaccine.
- 3004 Q You mentioned that you learned about these
- 3005 contentious discussions. Who did you learn about it from?
- 3006 A The discussions that I'm mostly referring to are
- 3007 the ones where I was more directly aware when we were still
- 3008 in the emergency operations center. After that point, I
- 3009 certainly have a network of friends and colleagues at CDC
- 3010 and might have caught some information in passing, and like
- 3011 everybody else I was reading the media, reading social media
- 3012 and I also think it's completely possible that I heard about
- 3013 some of these issues in that way as opposed to directly from

122

3014 CDC colleagues.

- 3015 O Do you recall any specific conversations with
- 3016 CDC colleagues where anything was shared about CDC's
- 3017 recommendations being overruled?
- 3018 A I don't recall any specific conversations after
- 3019 that March timeframe about CDC recommendations being
- 3020 overruled. Most of my days and most of my conversations
- 3021 were taken up by meetings around the vaccines, not around
- 3022 general topics. And I would say that I'm not the best
- 3023 person to accurately reflect what was happening in the main
- 3024 part of the response after that.
- 3025 Q Who do you think the right people would be to
- 3026 discuss that?
- 3027 A Well, so Dr. Anne Schuchat was the incident
- 3028 manager and then Jay Butler. Dr. Jernigan, Dr. Schuchat,
- 3029 and Dr. Butler, and then Dr. Henry Walke are the people that
- 3030 I think held the role of incident manager.
- 3031 Q Beyond those who held the role of incident
- 3032 manager, were there others that would have been privy to the
- 3033 recommendations CDC was making to White House and HHS and
- 3034 the content of those conversations?
- 3035 A Yes.
- 3036 Q Who do you understand those people to be?
- 3037 A It depends on the topic. So as a response grows
- 3038 in scope and individuals, there is some differentiation of

123

3039 roles in order to get all the work done. So for specific topic areas, the person who was the CDC lead would have been 3040 3041 different depending on what the topic area was. So if you 3042 give me a specific topic I might remember who the lead was but broadly it really depended on the topic area. 3043 3044 Q So would there have been different leads for 3045 different types of mitigation measures, so mask guidance 3046 versus social distancing versus some other topic? 3047 The responses in general but especially this one 3048 because of the complexity and the length changed not only to individuals but they changed organizational structures as 3049 issues come and go. So there was a community mitigation 3050 3051 task force which is where I think those issues were led from 3052 but I don't know exclusively that that was the place that 3053 masking and social distancing was led from. For a while there was a specific school team. So it depends at the 3054 3055 juncture of the response who it would have been. 3056 In that CNN report, CDC officials say that 3057 they've been, quote, "muzzled." I guess just speaking of 3058 yourself did you ever feel that you had been muzzled? 3059 I was conscious of my role changing and of CDC's 3060 role directly communicating with the public diminishing 3061 through the response. If that's what that provocative 3062 language means then yes CDC technical experts had less of a

role facing directly to the media as this wore on.

124

3064 Did you hear from other officials at CDC that 3065 they felt that they had been muzzled or otherwise prohibited 3066 from sharing information to the public? 3067 Α I don't think I heard that from other colleagues 3068 at CDC directly. 3069 What about the agency? Did you ever feel that Q 3070 the role of CDC in managing the public health crisis was 3071 diminished during the coronavirus pandemic? 3072 Α There's a clearly unprecedented event something 3073 we've never seen before something of the scope and 3074 complexity and impact that dwarfs anything else in our 3075 lifetime, it wasn't surprising to me that as things 3076 escalated in scope and complexity and impact that the White 3077 House would take on a stronger role of both leading and of speaking to the public about it. 3078 3079 So you were not surprised. But did you agree 3080 with that decision? 3081 You know, I think that -- I think that I accept that it's appropriate for the public to expect to hear 3082 3083 directly from their elected leaders in a situation of this 3084 scope and complexity, and that the American public would 3085 expect to be hearing directly from the administration. When 3086 you and I first talked, you told me that I should use the 3087 word public communication broadly, so I'm going to just

maybe try to add a second point here, which is that while

125

3089 CDC was not doing the communication through telebriefings 3090 and the media, CDC continued through the spring to have a 3091 large number of points of engagement with a large variety of 3092 our partners and an ever growing number of partners in which 3093 I'm talking about health care providers, health departments, 3094 schools, so while they weren't directly talking to the 3095 public through the media yeah, there were many places that 3096 CDC had the opportunity to engage with various sectors of 3097 the population. 3098 You mentioned a moment ago and I'm paraphrasing, Q 3099 but that you think members of the public expect to hear 3100 through their elected leaders in an emergency like this. 3101 you think that Americans also expect to hear from the 3102 Centers for Disease Control and Prevention? 3103 Yes, I think that the public would expect to 3104 hear from their technical experts in an emergency. 3105 0 Do you think it would have been in the public 3106 interest for CDC to provide regular telebriefings to media and the public as the coronavirus continued to spread in 3107 3108 March and beyond? 3109 You know, I think that it's important for the 3110 public to get consistent technically rooted clear and 3111 concise information and that that process continues to be 3112 now led by the White House and by the administration today.

So I think -- yeah, I guess that's what I would say.

126

3114 For public health officials and health care providers, was there a specific audience that CDC's 3115 3116 telebriefings were aimed at providing information for? 3117 CDC's telebriefings were generally targeted to Α 3118 the general public. CDC had other channels to communicate 3119 directly to health care providers and to public health 3120 officials. 3121 You mentioned in terms of consistent accurate 3122 scientific information. I just want to refer you to another 3123 statement that President Trump made at a White House 3124 briefing in April 2020. He said on April 23rd, quote: "I 3125 see the disinfectant, where it knocks it out in a minute, 3126 one minute. And is there a way we can do something like 3127 that by injection or almost a cleaning, because you see it 3128 gets in the lungs and it does a tremendous number on the 3129 lungs. So it'd be interesting to check that." 3130 Is that information that you believed to be accurate at that time? 3131 Mr. O'Callaghan. [Redacted], Dr. Messonnier will 3132 answer it however she will answer it but two things. 3133 3134 There's been now these repeated questions about other 3135 individuals, other agencies' remarks and positions. Dr. 3136 Messonnier has demonstrated that she is more than capable to talk about the positions that she held as director of the 3137 3138 emergency operations center for CDC, so to focus on that

127

3139 probably would be a better use of the witness's voluntary

- 3140 testimony time than asking her about for more of her remarks
- 3141 that she wasn't aware of and has no basis to assess through
- 3142 her testimony here.
- But if you can answer it, I'm not going to say no.
- The Witness. Can you just repeat the comment that
- 3145 you're asking me to comment on?
- 3146 BY [MAJORITY COUNSEL].
- 3147 Q Yes. So the former President said: "I see the
- 3148 disinfectant, where it knock it out in a minute, one minute.
- 3149 And is there a way we can do something like that by
- 3150 injection inside or almost a cleaning, because you see it
- 3151 gets in the lungs and it does a tremendous number on the
- 3152 lungs. So it'd be interesting to check that."
- 3153 A I know of no therapy that would behave in the
- 3154 way that was described in that statement. The statement
- 3155 asks is it possible, and if I was asked that question my
- 3156 response would have been there is no reason to think that we
- 3157 have any treatments now that would be able to accomplish
- 3158 that.
- 3159 Q So my question is you've mentioned the
- 3160 importance of providing consistent, accurate, scientific
- 3161 information to members of the public. And there was just a
- 3162 couple of instances that it sounds like you did not believe
- 3163 were accurate. Is that fair to say?

128

I don't know the full context of which the 3164 Α comment you just read was made. So it's a little frankly 3165 3166 taken out of context and the statement you raised sounds 3167 like he's asking a question as to whether or not there is 3168 something worth exploring, to which I would answer no. 3169 Q Is there a risk that having comments like that 3170 made from the White House potentially on a live screen to millions of Americans, is there a risk that information like 3171 that -- misinformation like that poses to the public? 3172 3173 Yes, there is a risk that misinformation to the Α 3174 public would be a problem. 3175 And was there a concern? Did you have a concern 3176 that President Trump may have been spreading misinformation 3177 or inaccurate information during the White House briefings 3178 related to the coronavirus? 3179 Α So again, at the juncture that you're talking 3180 about I do not believe that I was regularly watching telebriefings. So information that I would have gotten, for 3181 example, would have come from the media later so it's a 3182 3183 little hard for me to again comment with the multiple iterations of that question. Again, though, in general I 3184 3185 would say that this is a complicated pandemic where 3186 frequently officials that had to make public health 3187 recommendations had insufficient information at the time 3188 that they were making the recommendation, and science

129

3189 continued to evolve in real time which is very confusing to try to convey to the public. In that setting it's very 3190 3191 important to be accurate to the public about what we know 3192 and what we don't yet know so that the public understands 3193 the recommendations that are being made at that moment but 3194 also the recommendations that may be made subsequently as 3195 more information becomes available. 3196 Is there a risk that inaccurate information 3197 could lead people to take decisions that might put them at 3198 risk? 3199 Broadly speaking, there is always a risk that Α 3200 inaccurate information will lead the public to make 3201 incorrect decisions. 3202 Are you aware that there were reports of people 3203 calling poison control after that press conference from 3204 ingesting bleach? 3205 I definitely recall hearing about that in the Α 3206 media, yes. 3207 And is that why it's so important to have messages and information shared at these briefings to be as 3208 3209 accurate as possible at least based on what was then known

A At every juncture, communication should be as accurate as possible and also convey what is known and what

about the virus and possible treatments and preventative

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measures?

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3214 is not yet known to be able to help the public understand as

- 3215 clearly as possible the recommendations that are being made.
- 3216 Q A senior CDC official told Pro Publica: "The
- 3217 threat is clear. If we ever want to be able to talk
- 3218 tomorrow or next weak or next month -- or whatever is being
- 3219 dangled in front of us, you stay inside the lines."
- 3220 Do you agree with that statement?
- 3221 A I don't know what that statement means.
- 3222 Q Did you ever feel that you were being pressured
- 3223 to stay inside the lines with what you were communicating to
- 3224 the public?
- 3225 A Can you define what stay inside the line means?
- 3226 Q What does it mean to you?
- 3227 A I actually don't --
- Mr. O'Callaghan. To try to answer that question about
- 3229 somebody else's words that's not attributed, and asking her,
- 3230 that's a square peg in a round hole type of situation. If
- 3231 there's a direct question that you have on this, please pose
- 3232 it and she'll try her best to answer it.
- 3233 BY [MAJORITY COUNSEL].
- 3234 Q Dr. Messonnier, did you ever feel that you were
- 3235 pressured to convey a specific message about the coronavirus
- 3236 that perhaps was not consistent with the best available
- 3237 information known at that time?
- 3238 A And I think that I want to be just precise. You

131

3239 mean in my public-facing role.

- 3240 Q Correct.
- 3241 A In my public-facing role working with a team of
- 3242 experts at the CDC, I believe that the things that we said
- 3243 in the telebriefings and elsewhere were what I believed to
- 3244 be scientifically accurate at the time that we made those
- 3245 statements.
- 3246 Q Did you maintain an official Twitter account
- 3247 during your time at CDC?
- 3248 A Did I what?
- 3249 Q Did you maintain an official Twitter account
- 3250 during your service at CDC?
- 3251 A Yes.
- 3252 Q Was the account DrNancyM CDC?
- 3253 A I think that is correct.
- 3254 Q You appeared to regularly use your Twitter
- 3255 account to share information about the coronavirus as well
- 3256 as other public health issues with the public in January,
- 3257 February, and March 2020; is that correct?
- 3258 A Not precisely correct. My communication team
- 3259 regularly used that account to share information with the
- 3260 public.
- 3261 Q So you did not directly control it?
- 3262 A I delegated responsibility for controlling it to
- 3263 a team of communication experts who were the ones who were

132

3264 posting on those channels.

- 3265 Q Did you think it was important to use Twitter or
- 3266 other social media platforms to communicate with the public?
- 3267 A I in general think it's important to use every
- 3268 channel possible to communicate to the public knowing that
- 3269 the public uses themselves different channels to receive
- 3270 information.
- 3271 Q So you mentioned that you delegated the
- 3272 responsibility to your communications team. Who precisely
- 3273 was responsible for your Twitter account?
- 3274 A Ms. Kristen Nordlund and Ms. Burns during the
- 3275 time period that you're referring to.
- 3276 Q Got it. Thank you. Did that change over the
- 3277 course of 2020?
- 3278 A When I went back to my day job, I think the
- 3279 responsibilities shifted back to the center communication
- 3280 lead. During that time period so much of our staff was
- 3281 deployed to the response that I actually can't precisely
- 3282 tell you who it was that was responsible after that, after I
- 3283 returned.
- 3284 Q How did the delegating authority work with
- 3285 respect to your Twitter account? Would you ask for a tweet
- 3286 to be written on a specific topic and they would then give
- 3287 you a draft? Would they craft messages for your approval?
- 3288 Did they just send them out without your approval? If you

133

3289 could just talk a little bit more about how that worked from 3290 the process standpoint.

- 3291 A I think that I saw some of the tweets in that I
- 3292 approved some of them, but I also think that they generally
- 3293 had authority to post on the account without me seeing
- 3294 things and that they -- I trusted their judgment to show me
- 3295 something if they thought it needed my input.
- 3296 Q It appeared that you stopped tweeting on March
- 3297 30, 2020 and did not send another tweet until December 1st,
- 3298 2020. Why did you stop using Twitter during this period?
- 3299 A So again that corresponds loosely to when I had
- 3300 transitioned back to any role as center director, and to
- 3301 where my focus was on vaccine development. And that role
- 3302 was different than my public communication-facing role, so
- 3303 therefore I really leading to the public information just
- 3304 wasn't the focus for me.
- 3305 Q Were you instructed to stop using Twitter during
- 3306 this time period?
- 3307 A As far as I know, I was not.
- 3308 Q Were you instructed to stop using any method of
- 3309 communicating with the public?
- 3310 A As far as I know, I was not.
- 3311 Q Is there anything else that you would like to
- 3312 tell us with respect to public messaging with respect to the
- 3313 coronavirus crisis during this period?

134

3314 A Nope.

Okay. I would like to talk briefly about the

3316 public health guidance published by CDC. As director of the

- 3317 NCIRD, did you have any role in the process of formulating
- 3318 public health guidance related to the coronavirus?
- 3319 A So it depends a little here again on the timing
- 3320 of things. Before January 20th, when I was overseeing the
- 3321 investigation, any guidance that came out before then I
- 3322 would have directly been responsible for overseeing. After
- 3323 January 20th any such guidance would have gone through the
- 3324 emergency operations center.
- 3325 Q But prior to January 20th, was there any public
- 3326 health guidance that was released through the CDC about
- 3327 coronavirus?
- 3328 A Yes, see, I'm not sure that I remember there
- 3329 being any public health guidance but I can't say that there
- 3330 wasn't something that we put out in those first couple
- 3331 weeks.
- 3332 Q After January 20th, did you have any role
- 3333 reviewing draft public health guidance that CDC wanted to
- 3334 put out related to the coronavirus?
- 3335 A So I had no formal role after January 20th up
- 3336 until the time that we started putting out vaccine guidance
- 3337 which was much later. If you're asking about the time
- 3338 period in between, I had no formal role in putting out CDC

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3339 guidance.

- 3341 role?
- 3342 A I had no specific role. I can't say that a
- 3343 staff person for example wouldn't have asked me to look at
- 3344 something in general as a senior person who was at the
- 3345 response. So I don't want to say that I didn't for example
- 3346 have any role because I would expect that at times I did
- 3347 look at a particular document at someone's request. But I
- 3348 didn't have a role in clearing documents.
- 3349 Q Sitting here today do you recall reviewing or
- 3350 revising or otherwise commenting on draft guidance a
- 3351 specific piece of draft quidance during that middle period
- 3352 after January 20th, 2020 but before the vaccine rollout
- 3353 guidance was issued?
- 3354 A The one specific thing that I remember working
- 3355 on, not clearing but working on was early guidance to state
- 3356 and local health departments around what measures they
- 3357 should be taking. So I remember not public guidance but
- 3358 guidance to state and local health departments in the time
- 3359 period you're referring to.
- 3360 Q What type of measures were being recommended in
- 3361 that guidance to the state and local health officials?
- 3362 A It was things like enhancing surveillance and
- 3363 contact tracing and preparedness things that we were

136

3364 recommending state and local health departments to do to make sure that they were in a forward-leaning stance to 3365 3366 potentially prepare for pandemic. 3367 Is there any other guidance that you recall 3368 commenting on, discussing with colleagues? 3369 Α It was a long time ago. I can't say that I 3370 didn't but the only specific thing I remember being directly 3371 involved in was the early guidance to state and local health 3372 departments. 3373 Understanding that you didn't have a formal role Q 3374 in drafting or clearing guidance, did you have any 3375 conversations with your colleagues at CDC about guidance 3376 that may have been altered by the White House or others at 3377 other agencies? There's specific guidance that you want me to 3378 3379 try reference? 3380 Q We can just briefly go through and see if anything jogs your mind. Do you recall being consulted on 3381 any guidance relating to the use of face masks? 3382 3383 Α No. What about guidance on slowing the spread such 3384 3385 as the March 16, 2020 document 15 days to slow the spread? 3386 I remember discussion, being part of discussions Α

about the idea of slowing the spread. I generally remember

them but not the content and I don't recall being

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137

3389 specifically involved in any guidance.

- 3390 Mr. O'Callaghan. If you can be specific reference to
- 3391 public guidance on the context, that's you're asking?
- 3392 [Majority Counsel]. That's right.
- 3393 The Witness. Then no I don't remember being
- 3394 specifically being involved.
- 3395 BY [MAJORITY COUNSEL].
- 3396 Q Do you recall having any discussions about
- 3397 changes to 30 days to slow the spread?
- 3398 A I do not.
- 3399 Q Do you recall any discussions with CDC officials
- 3400 about whether 30 days to slow the spread should have been
- 3401 extended beyond the end of April 2020?
- 3402 A I do not believe that I was any part of any
- 3403 discussions about that guidance.
- 3404 Q Did you have any conversations about CDC's
- 3405 reopening guidance?
- 3406 A I did not have any conversations about CDC's
- 3407 guidance. I don't recall having any conversations about
- 3408 that.
- 3410 officials about the guidance for communities of faith that
- 3411 was issued in May 2020?
- 3412 A I do not believe that I had any conversations
- 3413 about that guidance.

3414	Q Do you recall having any conversations with CDC
3415	officials about the recommendations for election polling
3416	locations?
3417	A I do not recall having any conversations about
3418	them.
3419	Q Do you recall having any conversations about the
3420	CDC's school reopening guidance that was published in July
3421	2020?
3422	A I do not recall having any conversations with
3423	CDC or any officials about the school reopening guidance.
3424	Q Do you recall having any conversations about the
3425	testing guidelines which I believe were revised in late
3426	August 2020?
3427	A I do not recall having any conversations about
3428	the revised testing guidance.
3429	Q I would briefly just like to show you a couple
3430	of documents related to the testing guidance. I want to
3431	direct your attention to Exhibit 15. It will ultimately be
3432	Exhibits 15, 16, 17, if you want to open them up?
3433	(Exhibit No. 15 was identified
3434	for the record.)
3435	(Exhibit No. 16 was identified
3436	for the record.)
3437	(Exhibit No. 17 was identified
3438	for the record.)

139

3439 The Witness. Okay, we have 15 open.

[Majority Counsel]. Perfect.

- 3441 BY [MAJORITY COUNSEL].
- 3442 Q Exhibit 15 appears to be guidance available on
- 3443 CDC's website prior to August 24, 2020, which is dated
- 3444 updated July 17, 2020.
- 3445 A Yes.

- 3446 Q I would like to read, it's actually on the last
- 3447 page at the top of the last page but it reads, quote:
- 3448 "Testing is recommended for all close contacts of persons
- 3449 with SARS-CoV-2 infection. Because of the potential for
- 3450 asymptomatic and pre-symptomatic transmission, it is
- 3451 important that contacts of individuals with SARS-CoV-2
- 3452 infection be quickly identified and tested."
- 3453 Is that right?
- 3454 A We're still trying to find.
- Mr. O'Callaghan. The last page you said?
- 3456 [Majority Counsel]. The last page of Exhibit 15, at a
- 3457 time very top it says --
- The Witness. Can you read us the heading maybe?
- 3459 BY [MAJORITY COUNSEL].
- 3460 Q I think it starts with there's some larger text
- 3461 that says "known or suspected exposure to SARS-CoV-2 to
- 3462 control transmission."
- 3463 A Yes, we see it.

3464 Q And then right underneath that it says, "Testing

- 3465 is recommended for all close contacts of persons with
- 3466 SARS-CoV-2 infection."
- 3467 A Yes, I see it.
- 3468 Q Did you have any involvement in the decision to
- 3469 issue this guidance?
- 3470 A I was not involved in the decision to issue this
- 3471 quidance.
- 3472 Q Did you have any discussions with CDC or other
- 3473 colleagues about whether this made sense from an
- 3474 epidemiological standpoint?
- 3475 A I don't recall any discussions that I had about
- 3476 this guidance.
- 3477 Q I would like to point you to Exhibit 16. This
- 3478 is a copy of the same guidance. It reads: "Overview of
- 3479 Testing for SARS-CoV-2 (COVID-19)" and reflects it was
- 3480 updated August 24, 2020.
- 3481 A Yes, we see it.
- 3482 Q Had you seen this guidance previously?
- 3483 A There's a lot of guidance on the CDC website so
- 3484 I might have seen it previously but I don't specifically
- 3485 remember this guidance, no.
- 3486 Q I would like to direct you to the second page.
- 3487 Under the heading "Considerations for COVID-19 Diagnostic
- 3488 (Molecular or Antigen) Testing."

141

3489 A Yes, I see.

- 3490 O There's a bunch of bullets but it's the second
- 3491 bolded bullet that reads: "If you have been in close
- 3492 contact (within 6 feet) of a person with a COVID-19
- 3493 infection for at least 15 minutes but do not have symptoms:
- 3494 You do not necessarily need a test unless you are a
- 3495 vulnerable individual or your health care provider or State
- 3496 or local health officials recommend you take one."
- 3497 Do you see that?
- 3498 A Yes. Yes, I see it.
- 3500 guidance during this time period?
- 3501 A I don't specifically recall hearing about this
- 3502 change in guidance.
- 3503 O Do you recall discussing it with anyone?
- 3504 A I do not believe that I discussed it with anyone
- 3505 or was in any way involved in the drafting of this policy.
- 3506 Q Are you aware of who was involved in the
- 3507 drafting of the policy?
- 3508 A I am not.
- 3509 Q Sitting here today, do you agree with the
- 3510 statement that even if you've been in close contact with a
- 3511 person with a COVID-19 infection that you don't necessarily
- 3512 need to get tested?
- 3513 A I think it is really difficult to answer that

142

3514 question. Are you asking me to answer it based on what we

- 3515 might have known then or based on what we know now based on
- 3516 how science has evolved? I can answer it based on what we
- 3517 know now.
- 3518 Q We'll go with that and then we can go back to
- 3519 that time.
- 3520 A I mean, I think CDC recommendations have changed
- 3521 as CDC and the rest of the world learned more about how this
- 3522 virus is transmitted and recommendations now would recommend
- 3523 that you consider testing with the lower threshold.
- 3524 Q So going back to what was known in around the
- 3525 time that this was published, would your answer be any
- 3526 different?
- 3527 A My answer would be that I don't actually know
- 3528 what CDC knew at the time that this was published and what
- 3529 information was available, what the data was at the time to
- 3530 be able to judge whether or not I would have agreed a with
- 3531 this at the time that it came out.
- 3532 Q Well, at least you do know that as of July and
- 3533 early August CDC was recommending that anyone with a close
- 3534 contact to someone with a confirmed case of COVID-19 be
- 3535 tested. And then it was changed that they don't need a
- 3536 test. Are you aware of anything that would have changed
- 3537 during that period to change the recommendation?
- 3538 A I am frankly not able to remember exactly what

143

3539 happened in this space in July and August of 2020. I just

- 3540 frankly don't remember.
- 3541 Q Did the understanding of the virus change such
- 3542 that there was a new understanding that people were no
- 3543 longer at risk if they were in close contact with someone
- 3544 with COVID-19?
- 3545 A So you know in my role as a CDC technical expert
- 3546 in July and August of 2020 I was completely and utterly
- 3547 focused on vaccines. And so I can't tell you that I thought
- 3548 about this, knew about this, deliberated about it. I
- 3549 frankly just can't tell you at all that I know what the data
- 3550 was at the time at all or what considerations went into this
- 3551 change in recommendations.
- 3552 Q Do you recall the state of the pandemic as of
- 3553 late August? I don't mean to do a memory trick but
- 3554 generally speaking do you recall when the phases of
- 3555 different surges happened and where we were generally in
- 3556 August versus earlier in the summer or later in the fall?
- 3557 A What I can tell you is that in August I was
- 3558 head-down, 150 percent of my time focused on trying to get
- 3559 the country ready for vaccines. And focused on that to the
- 3560 exclusion of some of the situational awareness that I might
- 3561 have otherwise had about the state of the pandemic. So I
- 3562 really -- if you put a graph up in front of me about the
- 3563 outbreak I could go oh yeah but off the top of my head I

144

3564 would say I don't.

- 3565 Q Briefly would like to direct your attention to
- 3566 Exhibit 17. Again, this is the same guidance entitled
- 3567 "Overview of Testing for SARS-CoV-2 (COVID-19) Testing
- 3568 Overview, "and it's listed as updated September 18, 2020.
- 3569 And just let me know when you have that in front of you.
- 3570 A Okay, we've got it.
- 3571 Q I would like to direct you to the second page
- 3572 again under the heading "Considerations for SARS-CoV-2
- 3573 Diagnostic (Molecular or Antigen) Testing." It's the second
- 3574 bolded bullet but it's close to the end of the page that
- 3575 reads: "If you have been in close contact, such as within 6
- 3576 feet of a person with documented SARS-CoV-2 infection for at
- 3577 least 15 minutes and do not have symptoms. You need a
- 3578 test."
- 3579 A I see it. Yes.
- 3580 Q You see it? It continues, "Testing is
- 3581 recommended for all close contacts of persons with
- 3582 SARS-CoV-2 infection. Because of the potential for
- 3583 asymptomatic and pre-symptomatic transmission, it is
- 3584 important that contacts of individuals with SARS-CoV-2
- 3585 infection be quickly identified and tested."
- 3586 Do you recall this guidance changing?
- 3587 A I do not.
- 3588 Q Do you have any understanding of why it was

- 3589 updated on September 18th?
- 3590 A I have no information about why this was updated
- 3591 or the circumstances around the change in this guidance.
- 3592 Q And I assume I know the answer to this question
- 3593 but do you know who was involved in the decision to revise
- 3594 and update this testing guidance?
- 3595 A No. I would say again that I would start with
- 3596 who was the incidents manager at the time that this change
- 3597 was made.
- Okay. Very briefly, there were other pieces of
- 3599 guidance during the course of the pandemic including a piece
- 3600 of guidance entitled considerations for restaurants and
- 3601 bars. Did you have any involvement in drafting those?
- 3602 A I was not involved in drafting those.
- 3603 Q Did you have any discussions with CDC or other
- 3604 federal government officials about changes to policies?
- 3605 A I did not have any discussions about changes to
- 3606 the policy.
- 3607 Q Were there any other quidance documents that
- 3608 you're aware of were changed at the request of the White
- 3609 House?
- 3610 A You said any other so that would --
- 3611 Q Are you aware of any pieces of guidance that
- 3612 were changed at the request of the White House?
- 3613 A I'm not aware of involvement or knowledge of any

146

3614 public health guidance that was changed at the request of

- 3615 the White House.
- 3616 Q Are you aware of any public health guidance
- 3617 documents that were changed at the request of HHS?
- 3618 A The word public health guidance is a broad word,
- 3619 and so I'm struggling a little bit with the breadth of what
- 3620 you would mean. So can you maybe be more precise?
- Well, we just discussed a number of different
- 3622 pieces of guidance, testing, masks, restaurant and bars and
- 3623 what have you. Anything similar in nature to those
- 3624 documents?
- 3625 A No. I was not involved in any discussions of
- 3626 similar documents with HHS.
- 3627 Q Are you aware of whether any of those any
- 3628 similar documents were changed at the request of HHS?
- 3629 A I'm not aware of any documents, whether any
- 3630 documents were changed at the request of HHS.
- 3631 Q And I apologize for belaboring the point but
- 3632 just to make sure the record is clear. You said public
- 3633 health guidance as a category is very broad. Are you aware
- 3634 of any other documents related to the coronavirus that were
- 3635 changed at the direction of HHS?
- 3636 A When I was working on the vaccine program, I
- 3637 worked with individuals within Operation Warp Speed who
- 3638 commented on various documents and made suggestions about

147

3639 revisions. Those documents were not public-facing. were, for example, documents to give guidance to state and 3640 3641 local health departments about what we wanted them to do to 3642 be prepared for the vaccine. So for those kind of documents, I don't think of them 3643 3644 in the same category as what you're talking about, but I did 3645 receive comments from various parts of HHS about some of 3646 those documents and made changes based on those comments. 3647 Understood. Are you aware of whether any guidance documents were changed at the request of any other 3648 3649 federal agency or any other part of the executive office the 3650 President such as the Office of Management and Budget? 3651 Α Public recommendations like you're referring to. 3652 That's correct. 0 The only specific potential thing that's 3653 answerable to that is when I was working on the COVID 3654 3655 vaccine, I had documents for which we got technical comments

vaccine, I had documents for which we got technical comments from, for example, our colleagues within FDA or within BARDA or other parts of HHS that would be looking at it from a technical scientific.

3659 So other than that the answer is no.

Are you aware of any public health guidance or other public documents in the same way that we've been discussing that were purposefully delayed from being released to the public

148

3664 whether by White House or by any agency during the 3665 coronavirus pandemic?

- 3666 A Can you define purposefully to be specific.
- 3667 Q Well.
- Mr. O'Callaghan. Beyond a normal editing process?
- 3669 [Majority Counsel]. That's what I was trying to get
- 3670 at, that seemed to be maybe held up or delayed beyond just
- 3671 the normal process of developing and finalizing it.
- 3672 A I wasn't involved and have no awareness of
- 3673 documents that were held up in the way you were describing.
- [Majority Counsel]. We can go off the record.
- 3675 (Recess.)
- 3676 [Minority Counsel]. Dr. Messonnier, thank you very
- 3677 much for coming in and sitting through this all day you've
- 3678 been exerting a great deal of patience much more patience
- 3679 than I have as an individual. The last hour of questioning
- 3680 seemed to wander all over the place and asked for a lot of
- 3681 speculations, questions for things you weren't involved
- 3682 with, things you weren't aware of. I hope this last hour if
- 3683 we go that long should be sharper more focused stick to
- 3684 things you actually witnessed and try not to stray too far
- 3685 from those lines and I hope that we can be respectful of
- 3686 everybody's time on a Friday afternoon before a holiday
- 3687 weekend. And again, thank you very much for coming in and
- 3688 sitting through this. That's all I have.

- 3689 BY [MAJORITY COUNSEL].
- 3690 Q Thank you, Dr. Messonnier. We have been on the
- 3691 record, apologies.
- 3692 Did you have any role in the publication of Morbidity
- 3693 and Mortality Reports, MMWRs, during your time at CDC?
- 3694 A During my 26 years at CDC, I definitely had
- 3695 occasion to be involved in the publication of MMWRs.
- 3696 Q Limited to the time period of our inquiry,
- 3697 related to the coronavirus, did you have any role in the
- 3698 publication of MMWRs?
- 3699 A In the earliest part of the pandemic or in the
- 3700 first initial reports that were still while the response was
- 3701 under my center, I would have been directly involved in the
- 3702 review and clearance of MMWRs.
- 3703 Q And what specifically was your role during that
- 3704 time period?
- 3705 A Before January 20th, I would have reviewed
- 3706 drafts of MMWRs before they went to further clearance which
- 3707 means to CDC leadership and to the MMWR office.
- 3708 Q Did you review all MMWRs on the coronavirus
- 3709 prior to January 20, 2020?
- 3710 A I can't tell you that I know how many MMWRs that
- 3711 was, I generally believe that I would have reviewed any MMWR
- 3712 from that period. That was around the coronavirus outbreak.
- 3713 Q So after January 20th, did you have any ongoing

150

3714 role in the MMWRs being published related to the

- 3715 coronavirus?
- 3716 A After January 20th but before the end of March
- 3717 when I was still in the main part of the response, I had no
- 3718 specific responsibility for clearance or development of
- 3719 MMWRs. I may have seen some of them as part of my general
- 3720 role in the response but I had no specific roles. After the
- 3721 end of March we have to move forward many months until we
- 3722 specifically were writing MMWRs about the recommendations
- 3723 for the COVID vaccine, and those MMWRs which are at the end
- 3724 of 2020 I would have directly been involved in. But nothing
- 3725 sort of in between.
- 3726 Q Were you still receiving copies of MMWRs during
- 3727 that interim period after March but before the vaccine issue
- 3728 started being discussed?
- 3729 A So I think you're asking about draft MMWRs as
- 3730 opposed to publish MMWRs.
- 3731 Q That's correct.
- 3732 A During some of those time periods the MMWR
- 3733 drafts went out broadly to a bunch of people at CDC and I
- 3734 think there was perhaps not great discipline at who was on
- 3735 those recipient lists. And so I definitely believe that I
- 3736 got some draft MMWRs at least during sort of the beginning
- 3737 of that time period.
- 3738 Q Those would have been drafts of the articles

151

3739 themselves or the summaries that were circulated more

- 3740 broadly before they were being published or both?
- 3741 A I think that the summaries I continued to get,
- 3742 which I believe that I got again in that time period you're
- 3743 talking about some of the draft MMWRs that were being
- 3744 circulated while in development.
- 3745 Q Are you aware of any efforts by political
- 3746 appointees at HHS to influence the content of specific MMWRs
- 3747 related to the coronavirus?
- 3748 A I think like frankly anyone in the American
- 3749 public I'm certainly aware of the reports of attempts to
- 3750 influence the content of the MMWR, yes.
- 3751 Q Apart from what you may have seen in the press,
- 3752 did you see or hear any of this firsthand during 2020?
- 3753 A I believe that I was on at least one email where
- 3754 some of this was documented. I don't believe I had further
- 3755 engagement than that and I frankly am not sure I saw any of
- 3756 those emails in real time. As you can imagine there were
- 3757 frankly hundreds of emails passing my desk every day and I'm
- 3758 not sure that I noticed it at the time.
- 3759 Q Did you have any interactions with Michael
- 3760 Caputo who served as the assistant secretary for public
- 3761 affairs at HHS for a period during the pandemic?
- 3762 A The only specific interaction that I remember is
- 3763 during the summer of 2020 when I went to HHS for a series of

152

3764 meetings around Operation Warp Speed and I think that he was

- 3765 in one of those meetings that were a large assemblage of
- 3766 people. But I know of no other specific interactions I had
- 3767 with him.
- 3768 Q Do you recall if you had any interactions with
- 3769 his senior adviser Paul Alexander?
- 3770 A I do not recall any interactions that I had with
- 3771 Paul Alexander.
- 3772 Q Did anyone ever instruct you as to Mr. Caputo's
- 3773 role or authority over CDC documents or communications?
- 3774 A No, I had not instruction regarding Mr. Caputo's
- 3775 authority.
- 3776 Q What about -- did anyone give you any indication
- 3777 of his authority with respect to any public communications
- 3778 about CDC or Operation Warp Speed or any other issue?
- 3779 A No, I have no such conversations that I was part
- 3780 of.
- 3781 Q Sitting here today, are you aware of any efforts
- 3782 by Mr. Caputo or Dr. Alexander to influence any documents
- 3783 released by CDC during the pandemic, but once again limited
- 3784 to what you heard or saw directly not from what was reported
- 3785 in the press?
- 3786 A I know that there is an email that circulated
- 3787 for which I am one of many recipients that references
- 3788 specific comments I think from Dr. Alexander, so I'm aware

153

 $\,$ 3789 $\,$ of that from those comments but not beyond what's in the

- 3790 MMWR.
- 3791 Q Sitting here today --
- 3792 A I'm sorry not beyond what's in the email about
- 3793 the MMWR.
- 3794 Q Of course. Sitting here today do you have any
- 3795 view as to whether it's appropriate for political appointees
- 3796 to try to influence the content of MMWRs?
- 3797 A I think that CDC sees the MMWR as a rigorous
- 3798 effort with a lot of scientific oversight by CDC experts who
- 3799 are well placed to have that expertise to be able to
- 3800 analyze, interpret, and present science. So I think that,
- 3801 and CDC's MMWR has a long history of serving that role and
- 3802 being managed in that way.
- 3803 O So do you have a concern that outside influence
- 3804 could impact the integrity of the publication?
- 3805 A Outside influence is a broad word but I guess
- 3806 not to try to belabor this but I think that CDC's MMWR is
- 3807 held to a high standard for its scientific integrity. I do
- 3808 know that MMWRs that I was involved with did get reviewed by
- 3809 others within the administration and specifically for
- 3810 example by experts at FDA that would comment on various
- 3811 aspects of it. So I think the way that you described it as
- 3812 being only reviewed by CDC isn't exactly how I would convey
- 3813 it.

154

3814 Moving on. You mentioned earlier about your 3815 role with Operation Warp Speed with respect to vaccines. My 3816 understanding is that there was originally -- the Operation Warp Speed was originally designed to also involve the 3817 3818 development and manufacturing of therapeutics; is that 3819 correct? 3820 If I remember correctly, at the very beginning Α 3821 of the project there were supposed to be three sets of 3822 activities, vaccines, diagnostics and therapeutics. I was 3823 only ever involved in the vaccine piece. 3824 That was going to be my question. Perfect. 3825 Very briefly, I was wondering if you have any views about 3826 the vaccine rollout, specifically from a forward-looking 3827 perspective what could be done better for the next pandemic to ensure that the rollout can be done efficiently, 3828 effectively, as soon as a pandemic vaccine or other product 3829 is administered? 3830 3831 That's a broad question. I think it is complex to look back now but of course important to try to figure 3832 3833 out what we would do better next time. And certainly 3834 starting with having the data as early as possible, having 3835 starting with a large quantity of vaccine as opposed to 3836 having to start with such a small amount of available 3837 vaccine that made prioritization essential. Those were sort 3838 of two things that may be beyond control. Another area that

155

3839 I would say is the infrastructure to deliver vaccine in this country we've appropriately invested heavily in being able 3840 3841 to deliver vaccines to children and it shows in how 3842 efficiently we're able to do that. I think we were in a 3843 situation of not having such robust infrastructure to 3844 deliver vaccines to adults, and that made parts of the 3845 rollout difficult. And I guess the third area that I would 3846 definitely say is hugely important is education and 3847 communication of the public around vaccines, around what it means to rapidly develop a vaccine around what the science 3848 3849 of vaccines say, and the safety and effectiveness of 3850 vaccines. And, frankly, I didn't expect this question and 3851 I'm sure if I had more time I would have other things also. 3852 Of course. Thank you. Just a couple follow-ups 0 based on what you said. You mention that had the vaccine 3853 administration infrastructure was most effective for 3854 3855 children. Can be done to better build up that 3856 infrastructure for adult vaccinations moving forward? I mean, I think this is complicated. I mean, 3857 kids get routine vaccinations all the time so they have a 3858 3859 place that they get it, they have infrastructure around it, 3860 pediatricians who they know and generally families know 3861 where to go to get those vaccines. Many adults don't 3862 generally get vaccines they're not used to infrastructure, 3863 they don't have a regular place that they get vaccinated.

156

3864 In addition for kids we have robust vaccine registries where 3865 kids vaccines are documented. We don't have the same 3866 information system for adults and really had to work very 3867 hard in 2020 to build the end-to-end information systems 3868 that were needed to be able to really follow the vaccine and 3869 track it from the time it left the manufacturer to the time 3870 it got into those arms. That information was incredibly 3871 important especially in the early days when there was a limited quantity of vaccine. 3872 3873 I know from watching that a huge amounts of Q 3874 progress has been made in building that infrastructure. 3875 there anything sitting today that you think is still needed 3876 to build up for the next pandemic? 3877 [Minority Counsel]. I'm sorry Dr. Messonnier to 3878 interrupt. Before you answer. I know that we're trying to single-handedly solve the supply chain crisis here for the 3879 vaccine but stated at the outset of the interview that the 3880 scope of the dates was going to be from December 31, 2019 to 3881 January 2020, 2021, and now we're talking about today and 3882 moving forward. So if that is the questions outside of the 3883 3884 scope we're happy to ask a whole bunch of questions about 3885 things that are occurring right now. But it seems like 3886 that's the route that you guys are going down right now so I 3887 just wanted to put it out.

[Majority Counsel]. [Redacted], we don't entertain

157

objections for the minority here. So if counsel wants to 3889 3890 object, that's absolutely fine. I think the question was 3891 perfectly valid. It was generally applicable. But perhaps 3892 if you want to just ask it sitting from December 2020, 3893 January 2021, that would work. 3894 The Witness. Okay. I mean, you were asking about the 3895 vaccine delivery. So it didn't bring up sort of the supply 3896 chain issues which are certainly issues where I thought not 3897 what [Redacted] was asking me about. So to very 3898 specifically focus on delivery, again I think that there weren't routine mechanisms in place to deliver vaccines in 3899 3900 adults during that time period, and we developed those 3901 pathways the information highways and that in the setting of 3902 the next pandemic having those in place in advance would make the initial rollouts simpler. 3903 BY [MAJORITY COUNSEL]. 3904 3905 0 What was not in place by December 2020 that 3906 could have made that rollout smoother? Were there any resources that you did not have that would have been 3907 3908 helpful? 3909 So I guess -- I need to be precise here. I'm 3910 actually talking about what would been in place before this

actually talking about what would been in place before this
pandemic started as opposed to where we were in December
2020. So if you're talking specifically sort about where we
were in December 2020, I think my evaluation is that given

158

3914 how complex these vaccines were, given the storage and 3915 handling requirements, given the availability of only a 3916 limited supply of vaccines, and given the fact that these 3917 are vaccines that the public hadn't seen before, public 3918 health officials hadn't seen before, and we were rolling out 3919 vaccines in the midst of national holidays, I think that we 3920 had in December I believe that things went as smoothly as 3921 they could have given all the complications of those days. 3922 A few more questions. Apart from what we've discussed today, are you aware of any instances of pressure 3923 3924 on CDC that impacted the agency's ability to protect public 3925 health during this pandemic? 3926 Α I think you mean that I want to specify 3927 pressures from the administration? 3928 That's correct. 3929 No. I'm not aware of any additional instances Α 3930 of pressures from the administration that would impact the 3931 response to the pandemic during the time period. 3932 Were there any instance of retaliation against CDC officials or other public health officials during the 3933 coronavirus pandemic? 3934 3935 No. I'm not aware of any instances of 3936 retaliation against CDC or the public health officials by

3938 Q Are there any policies and procedures that you

the administration during this time period.

159

3939 wish were in place that could have protected CDC from outside pressure from the administration last year? 3940 3941 Mr. O'Callaghan. Policies. I'm trying to understand 3942 what policies you're trying to get at. Within the CDC? 3943 BY [MAJORITY COUNSEL]. 3944 Anything -- I would say any type of policy that Q 3945 you would have liked to be in place whether at CDC or 3946 anything else to ensure that CDC was protected from any 3947 outside pressure by the administration or political 3948 officials? 3949 I don't think I can have anything to add in Α 3950 addition to what I've said previously about these issues. Okay. Thank you. 3951 Q 3952 [Majority Counsel]. Thank you. I'm going to pause to 3953 see if any of my colleagues have any additional questions 3954 for you, Dr. Messonnier. 3955 [Majority Counsel]. No additional questions although 3956 I think there are a couple questions that have been left unresolved because of the agency's privilege assertion but 3957 we will follow up about that. I just want to say thank you 3958 3959 very much for your time today. 3960 [Majority Counsel]. And I will echo that. Thank you 3961 very much Dr. Messonnier. Do you just want to confirm

[Redacted], [Redacted], any further questions from the

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3963

minority?

- 3964 [Minority Counsel]. No, ma'am.
- 3965 Thank you, Dr. Messonnier, thank you [Redacted], thank
- 3966 you [Redacted], Ed, Kevin, Alyssa, everybody else. Thank
- 3967 you. Hope you all have a nice weekend. Thank you.
- 3968 Mr. O'Callaghan. I just want to make sure, I'm not
- 3969 going to have any follow-up or clarifications but I want to
- 3970 make sure that my partners on the phone, Alyssa and Kerry,
- 3971 do you think there's any follow-up just to clarify anything
- 3972 with Dr. Messonnier before we sign off today?
- 3973 Ms. <u>Bollerman</u>. Not me.
- 3974 [Majority Counsel]. Thank you very much for your
- 3975 time, Dr. Messonnier. We will follow up to the extent
- 3976 necessary, and we can go off the record.
- 3977 [Whereupon, at 3:23 p.m., the taking of the instance
- 3978 interview ceased.

December 14, 2021

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BY ELECTRONIC DELIVERY

The Honorable James E. Clyburn Chairman Select Subcommittee on the Coronavirus Crisis United States House of Representatives 2157 Rayburn House Office Building Washington, D.C. 20515

Dear Chairman Clyburn:

Thank you for the opportunity to review virtually Dr. Nancy Messonnier's transcript from her October 8, 2021 interview. Please make the following edits to the transcript to resolve minor errata.

- Page 24, line 588 delete "what"
- Page 25, line 593 change "for an implementation for vaccine" to "for the implementation of a vaccine"
- Page 25, line 613 change "recommendation" to "recommendations"
- Page 25, line 614 add "the" after "about"
- Page 27, line 642 change "the" to "from"
- Page 29, line 699 change "the" to "that"
- Page 33, line 804 add "which" before "could"
- Page 33, line 806 change "moving" to "she moved"
- Page 33, line 806 change "there" to "you referencing" (proposed for clarity)
- Page 35, line 858 change the first "that" to "whether"
- Page 39, line 958 delete "in"
- Page 39, line 965 change "at" to "in"
- Page 44, line 1089 delete "to be"
- Page 45, line 1104 add "know" after "don't"
- Page 47, line 1156 change "through" to "throughout"
- Page 49, line 1190 change "where" to "when"
- Page 50, line 1223 delete the first "that"
- Page 59, line 1456 change "was" to "were"
- Page 61, line 1512 delete "were that"
- Page 78, line 1928 add "and" after "information"
- Page 78, line 1929 change "not that that's" to "but that's not"

- Page 79, line 1939 add "now" after "have"
- Page 80, line 1972 add "there were" after "again"
- Page 80, line 1974 change "and" to "about"
- Page 81, line 1998 delete the second "had"
- Page 83, line 2045 add "talk about" after "not"
- Page 84, line 2066 add "range" after "ten minutes"
- Page 88, line 2169 change "discuss" to "discussed"
- Page 88, line 2169 change "had" to "on a"
- Page 89, line 2191 change "and" to "in"
- Page 91, line 2251 change "thought" to "sought"
- Page 91, line 2267 add a comma after "I" and before "with"
- Page 93, lines 2313-14 delete "the data that we had still suggested" after "suggested" (there is a repeated clause that renders the sentence confusing)
- Page 94, line 2335 change "in" to "on"
- Page 96, line 2362 delete "to" after "and"
- Page 101, line 2504 add "are" after "we"
- Page 102, line 2516 change the period after "diminishing" to a comma
- Page 104, line 2588 delete "in" after "and"
- Page 109, line 2694 change "and the response" to "in the response"
- Page 111, line 2764 change "target" to "targeted"
- Page 115, line 2853 change "issues" to "issued"
- Page 119, line 2945 change "bus" to "but"
- Page 119, line 2956 add "at" after "with"
- Page 119, lines 2956-57 add commas after "pandemic" and after "information"
- Page 119, line 2962 add "in" before "one"
- Page 121, line 3007 change "when" to "because"
- Page 124, line 3072 change "there's" to "this was"
- Page 125, line 3111 delete the second "that"
- Page 135, line 3363 insert a comma after "preparedness"
- Page 142, line 3530 delete "a" after "agreed"
- Page 155, line 3849 change "say" to "says"

Respectfully,

/s/ Edward C. O'Callaghan